

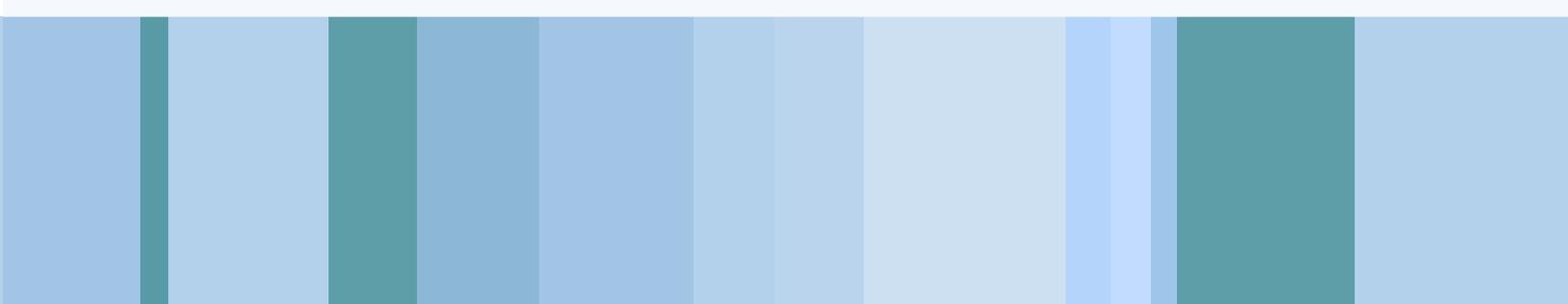
**ANALYSIS OF THE IMPACTS OF  
CITY YEAR'S WHOLE SCHOOL WHOLE CHILD MODEL  
ON PARTNER SCHOOLS' PERFORMANCE**

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Commissioned by City Year





## Analysis of the Impacts of City Year's Whole School Whole Child Model on Partner Schools' Performance

City Year is an education-focused organization founded in 1988 dedicated to helping students and schools succeed. City Year partners with public schools in 26 urban, high-poverty communities across the United States and through international affiliates in the United Kingdom and Johannesburg, South Africa. Diverse teams of City Year AmeriCorps members provide student, classroom, and schoolwide support to help students stay in school and on track to graduate from high school, ready for college and career success. A proud member of the AmeriCorps national service network, City Year is made possible by support from the Corporation for National and Community Service, school district partnerships, and private philanthropy from corporations, foundations, and individuals.

City Year AmeriCorps members are 17- to 24-year-olds who commit to one year of full-time service in elementary, middle, or high schools. Working on 7- to 18-person, school-based teams, City Year AmeriCorps members (or corps members) deliver City Year's Whole School Whole Child (WSWC) model, which is a portfolio of services delivered in and outside of the classroom. Specifically, the model is intended to serve all students in a school, providing additional support to students at risk of dropping out based on their attendance, behavior, and course performance. City Year's services include whole class and targeted literacy and math tutoring, attendance and behavior coaching, social and emotional development support, and after-school programming that includes homework help, tutoring, and enrichment activities.

The components of City Year's WSWC model include the following:

- **School climate.** Through positive school climate activities and mentoring activities, City Year corps members build strong relationships with students. They encourage students to come to school more often and make attending school an enjoyable experience that students can look forward to each day. Corps members also support teachers by helping with differentiation of instruction (e.g., working with students who need extra attention in the areas of attendance, behavior, and course performance).
- **Literacy and math.** Through one-on-one tutoring, small-group tutoring, and learning enrichment activities, City Year corps members create and support activities in schools to directly increase students' learning capacity and sense of academic efficacy. Corps members are present in the classroom and deliver interventions or academic coaching for a "focus list" of students, selected because of their grades, standardized test performance, English language ability, as well as their behavior and attendance history. Interventions may be delivered via pull-out or push-in. Corps members also provide whole class supports, enhancing curriculum delivery and guiding and encouraging students in their work.
- **Attendance and behavior.** For students on a focus list requiring attendance and behavior intervention, corps members provide regular coaching and build relationships with students both in and out of regular class time. Students receive formal attendance coaching at least weekly via a Check-in, Check-out goal-setting protocol, and

formal behavior coaching through a City Year-developed leadership development curriculum that is typically delivered during lunch time or advisory periods.

- **After-school program (ASP).** City Year corps members run an academic-focused after-school program that provides homework help, tutoring, and support for school-specific learning initiatives (such as blended learning). Enrichment lessons designed to support social-emotional development are also provided.

City Year first piloted the WSWC model in 2007 and, by 2011-12, had achieved greater consistency in the implementation of WSWC, including the delivery of both academic and student engagement practices and the collection of student data, and was serving more than 150 schools across the elementary, middle and high school grade spans. This report focuses on investigating the impacts of City Year's WSWC model on school-level performance on state English Language Arts (ELA) and math assessments<sup>1</sup> in the 2011-12, 2012-2013, 2013-2014 school years. Our analyses of City Year's impact on school performance were guided by the following research questions:

- How do the whole school or grade wide outcomes across performance in English Language Arts and math of City Year schools compare to outcomes of other similar schools that do not partner with City Year?
- To what extent does the performance of schools change after partnering with City Year and in comparison to the performance of other similar schools that do not partner with City Year?
- What has City Year's whole school (whole grade) impact been on City Year schools' academic performance?
- What are examples of schools that have delivered outsized impacts on academic performance?
- What is the predicted impact on academic performance by having City Year in a school?
- How does City Year's impact on academic performance change over time? How does it vary within a city (or even within a school)? How does it vary across the elementary, middle, and high school levels?

This report begins with a summary of the study's key findings, a description of the study's methodology, and a brief explanation of the analyses we conducted. Next, we describe the characteristics of the City Year sites and their partner schools. We then present the findings for our analyses of City Year's impact on schools' ELA and math performance.

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<sup>1</sup> We tested other outcome measures such as improvement in graduation rates, improvement in attendance rates, and implementation scores. We elected to not report these models because model fit statistics and other tests of linear or logistic regression assumptions suggested fundamental issues with these models and, therefore, inaccurate estimates.

# Key Findings

- Schools that had partnered with City Year (CY schools) were more likely to show improvement on state assessments compared with schools that shared similar demographic and performance characteristics but that had not partnered with City Year (non-CY schools). These differences were found for performance on state ELA assessments in 2011-12, in 2012-13, and in 2013-14, and for state math assessments in 2011-12 and in 2012-13.
  - CY schools were approximately two times more likely to improve on state ELA assessments in 2011-12, in 2012-13, and in 2013-14, compared with non-CY schools.
  - CY schools were approximately two times more likely in 2011-12 and three times more likely in 2012-13 to improve on state math assessments, compared with non-CY schools. We also found evidence that CY schools improved in math in 2013-14, although this result was not statistically significant.
- On average, CY schools in every City Year site were more likely to improve on state ELA and math assessments between 2011-12 and 2012-13 than the comparison non-CY schools.
- CY schools with a higher ratio of corps members to students had a higher likelihood of seeing improved ELA and math performance on state assessments in 2012-13.
- In 2013-14, schools in high-implementing CY sites<sup>1</sup> were approximately two times more likely to improve on their state's ELA assessment, compared with schools in low-implementing CY sites and the comparison non-CY schools<sup>2</sup>.

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<sup>1</sup> We used implementation indicators taken from a City Year end-of-school year survey to construct several indices of fidelity of implementation of the WSWC model and of specific aspects of the model, including the math and ELA components.

<sup>2</sup> This result applies to the 2013-14 school year, the year for which data were available regarding school-level implementation of the WSWC model.

# Study Methodology

The following section describes how we obtained and structured the data and the decision rules we used for including variables in the descriptive and impact analyses. Next, we describe the procedures we used to create a matched comparison group of schools. Finally, we describe the three types of analyses we conducted to address City Year's research questions, including descriptive, fixed-effects linear regression, and fixed-effects logistic regressions for both ELA and math outcomes. We conclude with a discussion of the study's limitations.

## Data Sources and Types

For the analyses, we used data collected by City Year staff and data downloaded from state and district websites.

### City Year Data

Data from City Year included years of partnership with City Year, number of corps members per school, school math and ELA focus list enrollment and participation,<sup>2</sup> and results from City Year's *WSWC Model Configurations Survey*.

**Years of City Year partnership.** We used these data first to determine, in consultation with City Year, schools' eligibility for inclusion in the outcomes analyses. We also used these data to categorize CY schools based on whether they had begun their partnership with CY before 2011-12 (the year when City Year's WSWC model was brought to scale) or after (i.e., between 2011-12 and 2013-14).

**Corps member to student ratio.** We used these City Year data to create a variable indicating the number of corps members for every 100 students enrolled at a school in grades 3-9 in which City Year corps members serve.

**Percent of students included on City Year ELA or math focus lists, by school, by year.** These data captured the number of students in grades 3-9 at each school who were included on City Year's ELA and/or math focus lists. We used focus list enrollment data, along with state school-level enrollment data, to calculate the percent of students at each school who were included on ELA and/or math focus lists. We also determined the median focus list enrollment across all schools for the two focus lists, which was 10 percent of the students for ELA and 8 percent of the students for math.

**WSWC Model Configurations Survey (2012-13 and 2013-14).** Over a two-year period, City Year program managers, who lead teams of AmeriCorps members in delivering the WSWC model in schools, completed an end-of-school year survey measuring fidelity of implementation. This survey, which was designed by the City Year Program Design and School Relations departments as part of an initiative and larger survey, articulated and measured ways that the WSWC model was being implemented. We used these data to construct several indices indicating fidelity of implementation of the WSWC model and of specific aspects of the model, including the math and ELA components. The "Overall Implementation Index" was constructed from 39 indicators included in the WSWC Model Configurations Survey. The indicators included ELA and math focus list implementation; attendance focus list implementation; behavior and social emotional learning focus list implementation; implementation of planning and appreciation activities and events; and implementation of data reviews, shared planning time, and partnership development. The ELA and math implementation indices were based on six indicators, including focus list selection procedures, progress monitoring, frequency of tutoring activities, length of

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<sup>2</sup> In addition to math and ELA focus list data, we received data on the number of students on City Year behavior and attendance focus lists, although these data were not complete within or across years. These missing data limited our ability to include attendance and behavior focus list participation in our analyses.

tutoring sessions, learning contexts (i.e., tutoring schedule), and research-based tutoring (i.e., whether tutoring strategies are based on research-based programs or practices).

## State School-level Data

PSA downloaded school-level data for all City Year schools and potential comparison group schools from state and district websites for 2010-11 through 2013-14. As every state designs and implements its own accountability and reporting systems, data availability varies by state and not all available data are comparable across states. Accordingly, we describe the data we were able to use across the City Year sites, followed by a description of data limitations, including non-comparability. Readers can find a more comprehensive description of the procedures we followed for downloading and processing state data in Appendix B.

**School-level demographic, ELL, and poverty data.** Basic data for the percent of students in a school classified as ELL or as economically disadvantaged are available for all states, although some states are more comprehensive in their reporting than others (e.g., while some states report the percent of students receiving free or reduced-price lunch [FRPL] as an indicator of school-level poverty, other states, such as California, report more comprehensive indicators of school poverty, drawing not only on FRPL data but also on Census and state human services databases). School-level race and ethnicity data are not as uniformly accessible at the school level in each state, though PSA collected and aggregated these data when available.<sup>3</sup>

**Graduation rate data.** In recent years, states have begun reporting four-year cohort graduation rate data in addition to one-year graduation rates. We report four-year cohort data, also sometimes referred to as the National Governor's Association (NGA) graduation rate formula. We used graduation rate and improvement in graduation rate as both independent and outcome variables. Models in which we used graduation rate (or an improvement in graduation rate) as a dependent variable did not produce meaningful results. When used as an independent variable in the models we report, graduation rate was not significant and did not significantly improve model fit. As such, we report graduation rates in our descriptive statistics but do not use these data in our logistic or linear regression models.

**Attendance data.** Not all states make attendance data available either on their download sites or on school accountability report cards. The availability and overall inconsistency of attendance data among states and across years reduced our sample size to such an extent that we found it difficult to meaningfully interpret the models in which we used it as a dependent variable. Similarly, we found that its inclusion as an independent variable in our logistic or linear regression models either did not significantly alter our findings or so limited our sample size such that interpretation of the results proved difficult. Therefore, we opted to use attendance data only in our descriptive reporting and only for the states and years for which data were available.

**State ELA and math assessment scale scores.** Nine states make assessment scale scores available—Arkansas, California, Florida, Michigan, New Hampshire, New York, Rhode Island, South Carolina, and Wisconsin. As each state administers its own set of assessments for math and ELA, however, scale scores are not directly comparable across states. Nonetheless, scale scores can be made comparable by conversion into standardized z-scores using state-level yearly grade-level mean scale scores and standard deviations for each tested subject. We include states for which we were able to access scale scores in our fixed-effects linear regression analyses.

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<sup>3</sup> NCES datasets include school-level race and ethnicity data, which we use in our descriptive analyses. These data can be unreliable, however. Therefore, in our regression analyses, we use only data collected and reported by states.

## Data Limitations

**Percent proficient on state ELA and math assessments.** States differ not only on the assessments they give students, but also on the standards on which students are assessed, the categories they use to classify students' and schools' proficiency, and the cut scores used to assign students to proficiency categories. Unfortunately, because of these issues, we were unable to use percent proficient data as an outcome variable in linear regression models. To address this, we used proficiency data, with state improvement or growth indices, to create the school improvement indicator variables used in our fixed-effects logistic regression analyses. If we had percent proficient data for each year, we could code the binary outcome variable indicating improvement as "1" if the school's proficiency rate was higher than that of the prior school year, and "0" if data indicated a lower proficiency rate. In the absence of percent proficient data—a particular issue for high schools—we referenced school improvement or growth indices to code the improvement variable.

**School improvement or growth indices.** As for other accountability measures, each state determines the improvement or growth index or set of indices they will report, and states are neither consistent in their calculation of these indices nor consistent in the particular set of indices they report across years. For example, Washington changed its accountability index twice during the four years for which we collected data. Although Louisiana reports a single school performance index consistently across years, the state has made changes to its calculation. Texas, meanwhile, changed its reporting system after the 2011-12 school year to include four school accountability indices (achievement, growth, achievement gaps, and college and career readiness). As for percent proficient data, these cross-state and cross-year inconsistencies prevented us from using scores on state accountability indices as outcome variables. Instead, as described in the previous paragraph, in the absence of school-level proficiency rates, we used state growth indices to code the binary school ELA and math improvement outcome variables used in our logistic regression analyses.

**School climate data.** We were able to download school climate data from a subset of states and districts, including Colorado, Massachusetts, Washington, Jacksonville, Los Angeles, New York, and Chicago, for a limited number of years. However, because we could not find consistently comparable cross-state or cross-site school climate items or indices, we were unable to use the school climate data in the analyses.

**Data availability.** For a variety of reasons, many of which are described above, data were not available in some states in some years, with no consistent pattern. However, in 2013-14, many states stopped using: (1) their ELA and math assessments in anticipation of launching new Common Core-aligned assessments; and/or (2) Algebra I end-of-course assessments. Both of these state testing changes resulted in significantly reduced Ns for the analyses of ELA and math outcomes for 2013-14.

## Propensity Score Matching

We sought to identify two comparison non-CY schools for each CY school in the year before the school began its partnership with City Year. To find these matches, we first assembled all state achievement, enrollment, and demographic information, and then isolated the district in which CY schools are located. After examining our initial set of matched schools, we found that a school's racial composition appeared to be less related to outcomes than were the percentages of students identified as English-language learners (ELL) or economically disadvantaged (ED). These findings were consistent with our expectations. That is, in districts with a high percentage of students of color, we would expect to see that other variables, such as ED and ELL status, would have a larger impact on student achievement than would students' race/ethnicity. As such, in our subsequent analyses, we focused on selecting matches based on the percentages of ELL and ED students rather than on schools' racial or ethnic composition, and we also considered factors such as attendance rates when data were available.

To find matches, we conducted two analyses in Stata: *psmatch2* and *teffects*, using nearest-neighbor matching with replacement for math and ELA outcomes separately, and including socio-demographic data as our independent variables. We were not entirely satisfied with the final group of matched schools determined by either command, as neither can independently prioritize the most critical variables for a “good” match. That is, while the matches on percent ED and the outcome variable may be good, the suggested matches may be substantively different in the percent of enrolled students classified as ELL. Furthermore, particularly in sites where a large number of schools span multiple school levels, such as middle-high school combination schools, the routines cannot accurately determine which grades actually contribute to the outcome variable, which varies given the state’s tested grades. To address these issues for each CY site, we visually inspected the suggested comparison schools and made changes to find the most accurate matches across all three matching variables. Where necessary, such as for CY schools in Manchester, N.H., and Providence, R.I., we pulled in additional schools from similarly sized and resourced districts in the state to find accurate matches. In two sites, Boston and Denver, we could not find a single set of comparison schools that matched CY schools on both math and ELA outcomes. Therefore, for those sites we pulled two sets of comparison schools. Exhibit 1 presents the matching results by school size and by student demographic and attendance characteristics, aggregated to the site level.

## Data Analysis

We conducted three types of analyses to address City Year’s research questions, including descriptive, fixed-effects linear regression, and fixed-effects logistic regressions for both ELA and math outcomes. Descriptively, we used all available data to describe the site and school contexts in which City Year serves, employing these data to identify schools and sites that appeared to be implementing the WSWC model or components with greater fidelity and to isolate sites and schools that appeared to be having a greater impact on improving student outcomes. These descriptive findings informed our process of constructing our linear and logistic analyses.

## Fixed-effects Logistic Regressions

Our primary cross-site analyses used fixed-effects logistic regression to investigate the relationship between schools’ City Year team and focus list characteristics and ELA and math improvement between 2011-12 and 2013-14. Logistic regressions use a binary outcome variable, indicating success or failure, or, in this case, for each year, whether a school had improved in ELA or math. We constructed separate math and ELA outcome indicators, reflecting whether the school had made progress in the subject compared with results from the prior school year. To illustrate, if in 2011-12, 28 percent of a school’s students had scored proficient or advanced on the state ELA assessment, whereas in 2010-11 only 24 percent had scored proficient or advanced, we coded the ELA indicator as “1” for that school in the 2011-12 school year, capturing the improvement in the school’s ELA outcomes compared to the previous school year’s. We then made a similar comparison on math outcomes between 2010-11 and 2011-12 to determine whether the school code for math would be a “0,” indicating no improvement or decline, or a “1.” A description of the method we used to create the binary outcome variables is included in Appendix C. We repeated this in both subjects for sets of CY schools and non-CY comparison schools in each subject and school year, ensuring that CY schools and their non-CY comparisons received an outcome indicator only for the years in which they were partnered with City Year. Thus, a school that began partnering with City Year in 2013-14 would not have a recorded outcome variable for 2012-13, for example.

In all our models, we included site-level, fixed-effects to control for the various state and district contexts in which City Year and comparison schools operate.<sup>4</sup>

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<sup>4</sup> We also included school-level percent ELL and poverty measures as controls in all our logistic and linear models to capture any additional variation in these school characteristics not addressed by site fixed-effects or matching.

## Exhibit 1

### Characteristics of students attending City Year schools and their matched comparisons, for SY 2012 – SY 2014, by City Year site

Site name	Average number of students per school		Percent of students who are economically disadvantaged		Percent of students who are Limited English Proficient (LEP)		Average student attendance rate	
	CY schools (N=149)	Non-CY schools (N=465)	CY schools (N=152)	Non-CY schools (N=486)	CY schools (N=150)	Non-CY schools (N=478)	CY schools (N=108)	Non-CY schools (N=358)
Baton Rouge	612	631	91%	94%	3%	3%	94%	91%
Boston	543	429	84%	78%	35%	33%	93%	92%
Chicago	637	872	98%	95%	2%	6%	80%	83%
Cleveland	585	604	100%	100%	33%	10%	87%	88%
Columbia	418	493	99%	97%	0%	0%	92%	94%
Denver	937	749	84%	87%	11%	26%	86%	91%
Detroit	370	420	80%	78%	1%	16%	79%	77%
Jacksonville*	664	1,136	78%	71%	1%	8%	99%	98%
Little Rock	473	630	90%	89%	13%	9%	-	-
Los Angeles	741	1,030	85%	88%	36%	34%	-	-
Miami	1,297	1,556	94%	89%	11%	14%	91%	93%
Milwaukee	311	419	93%	90%	23%	10%	86%	89%
New Hampshire	470	459	78%	46%	0%	0%	95%	95%
New Orleans	-	-	89%	90%	3%	0%	76%	92%
New York	745	764	92%	91%	17%	19%	90%	91%
Orlando*	1,451	1,252	94%	88%	16%	11%	93%	93%
Rhode Island	732	630	88%	91%	0%	0%	90%	93%
Sacramento*	386	491	100%	98%	26%	34%	-	-
San Antonio*	918	857	88%	86%	13%	16%	95%	95%
San Jose	464	376	87%	81%	51%	45%	-	-
Seattle	607	446	75%	78%	16%	17%	-	-
Washington, D.C.	165	177	100%	100%	0%	11%	-	-
ALL (Mean)	684	624	93%	86%	17%	19%	92%	93%

Exhibit reads: In Baton Rouge, the average number of students in a CY partner school was 612, compared to 631 students in a non-CY school.  
Source: State data, 2012. Sites denoted with an asterisk (\*) show data from 2013.

## Fixed-effects Linear Regressions

As discussed above, we were able to download school mean ELA and math scale scores for schools in nine states. We calculated standardized z-scores for these data and then computed year-by-year change scores for ELA and math outcomes. For example, if a school's standardized math score was -0.12 in 2011-12 and 0.14 in 2012-13, then the school's math dependent variable would be 0.26 in 2012-13, or .26 standard deviations, reflecting the school's math improvement from 2011-12. While scale score data were available only for a subset of states and years, we opted to conduct these additional analyses because the continuous outcome variable can be more sensitive to small shifts in schools' performance than a dichotomous indicator based on percent proficient metrics. As with our logistic regression analyses, we included a site-level fixed effects variable to control for variation across sites.

## Study Limitations

We made every attempt to locate and equate state data across sites and years. However, given changing state accountability systems between 2011-12 and 2013-14 and the inherent incomparability of state proficiency data, we were somewhat limited in the variables we could use and in the analyses we could conduct. State achievement data are comparable across states in limited circumstances and socio-demographic data are often limited. Moreover, states' changing accountability systems complicate cross-year and longitudinal analyses. (These issues also impacted the size of our sample in some years.<sup>5</sup>) In addition, the changing set of City Year schools in each school year hindered our ability to conduct longitudinal analyses; we could not find an overlapping set of City Year schools with consistent state data sufficiently large enough to conduct a three-year analysis.

In addition, because these data were school- rather than student-level data, we were unable to isolate the effects of the model on those students (whom City Year identifies as focus list students) receiving the most intensive academic interventions. Nevertheless, because the WSWC model is, in fact, a whole-school intervention, measuring City Year's impact on school-level performance is consistent with City Year's theory of change.

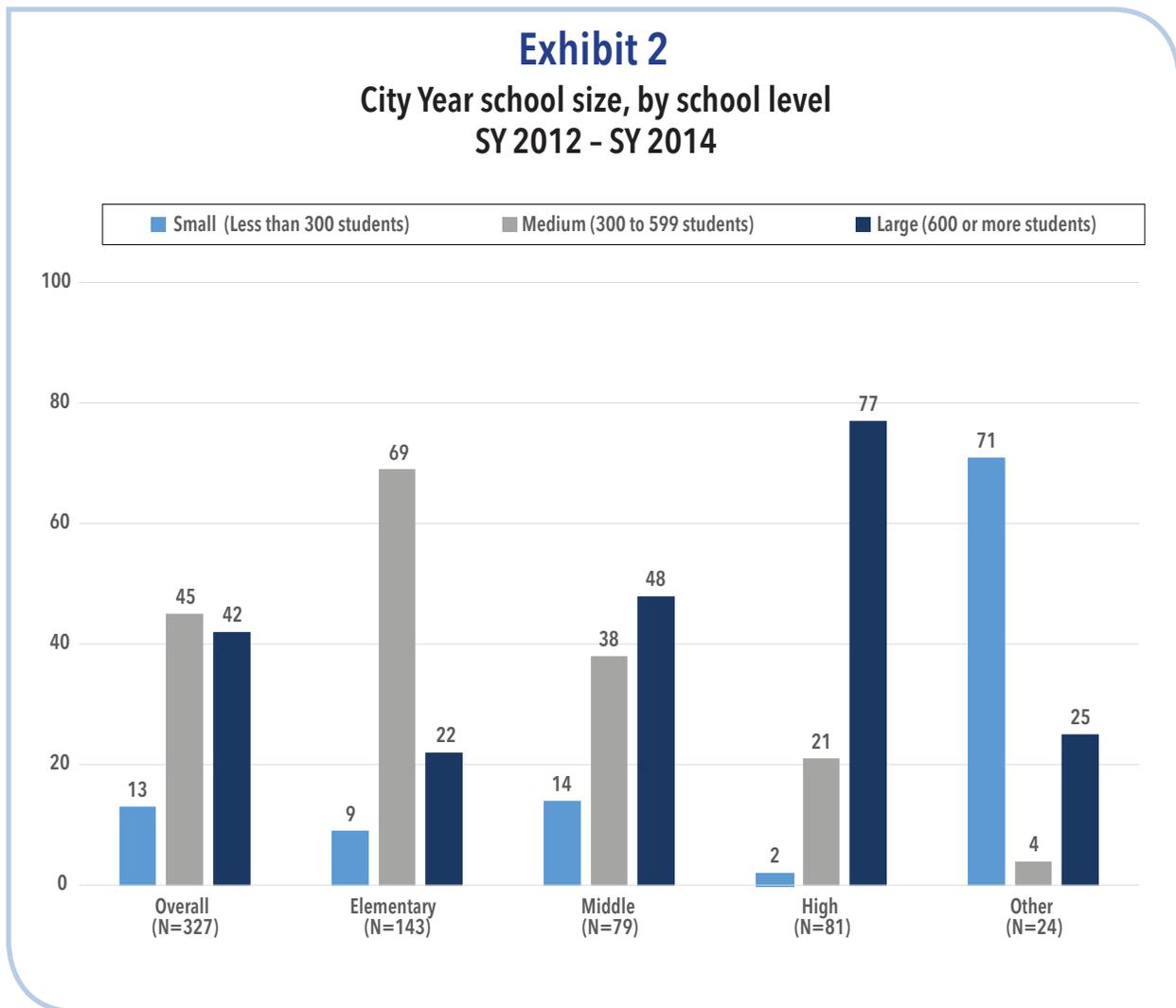
Finally, we found that all our City Year variables were highly correlated. To avoid problems with multicollinearity, we do not include these variables together in models.

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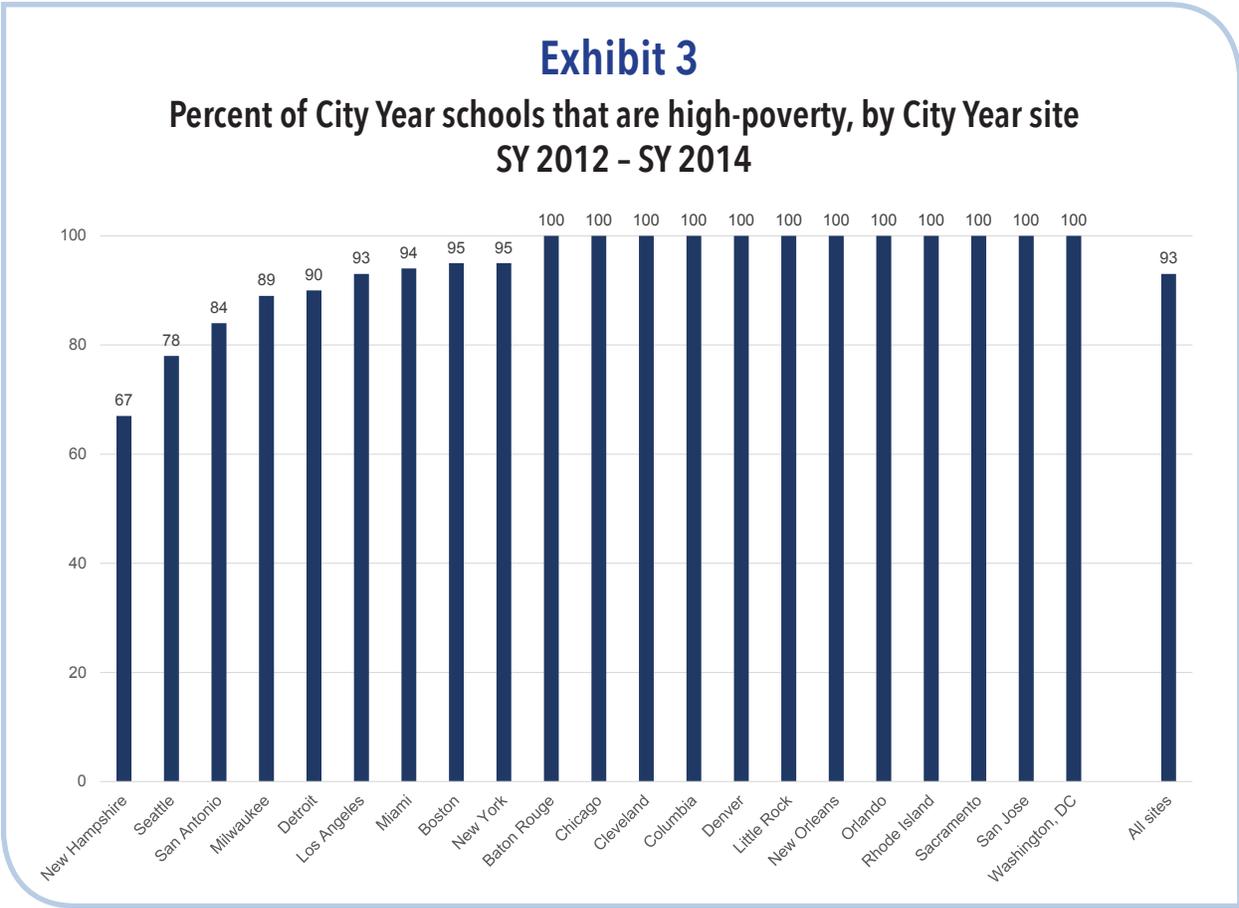
<sup>5</sup> We also opted not to include Philadelphia or Columbus in our analyses because of ongoing investigations in both districts regarding assessment irregularities.

## Characteristics of Partner Schools in City Year Sites

City Year schools varied by school level and by size. As shown in Exhibit 2, 44 percent of the partner schools were elementary schools, 24 percent were middle schools, 25 percent were high schools, and 7 percent were other (i.e., primarily K-8 or 6-12 schools). The schools also varied in size, although most were medium (45 percent) or large (42 percent). Most of the high schools partnering with City Year were large (77 percent), with 600 or more students. However, 2 percent of the high school partners were small, with fewer than 300 students. In addition, the majority of elementary school partners were medium in size, with 300 to 599 students.



More than 93 percent of the schools partnered with City Year are high-poverty (i.e., serve populations in which 75 percent or more students are classified as ED). In the majority of City Year sites, 100 percent of City Year schools are high poverty. Across all sites, New Hampshire and Seattle serve the lowest percent of high-poverty schools, 67 percent and 78 percent of schools, respectively (Exhibit 3).

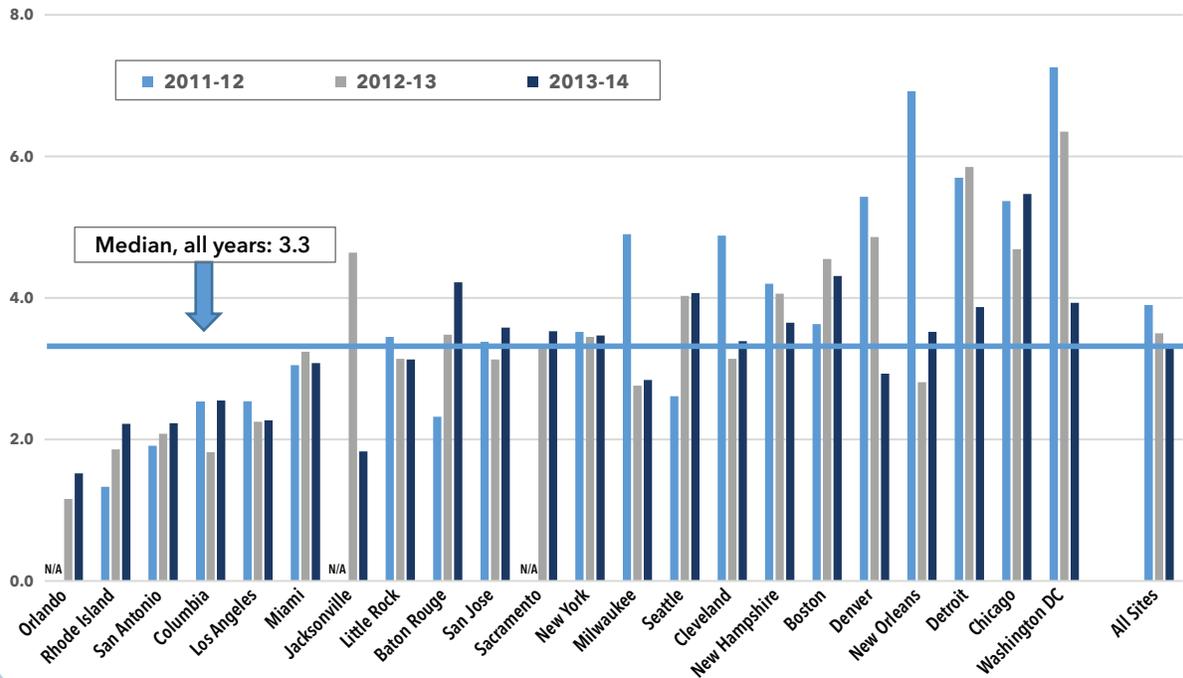


### Corps Member to Student Ratio

Across the three school years, City Year sites' partner schools had a median of approximately three corps members for every 100 students enrolled in focus grades (grades 3-9). However, the average ratio of corps members to students enrolled in focus grades trended downward between 2011-12 and 2013-14, from an average of four corps members to an average of three corps members for every 100 students. This change was most likely driven not by the number of corps members working at a school but by student enrollment increases in focus grades at some CY high schools. Between 2011-12 and 2013-14, the corps member to student ratio at CY schools increased in 8 sites, decreased in 10 sites, and remained virtually unchanged in 4 sites.

## Exhibit 4

Ratio of Corps members (CM) to students in focus list grades in City Year partner schools, in 2011-12, 2012-13, and 2013-14, by City Year site

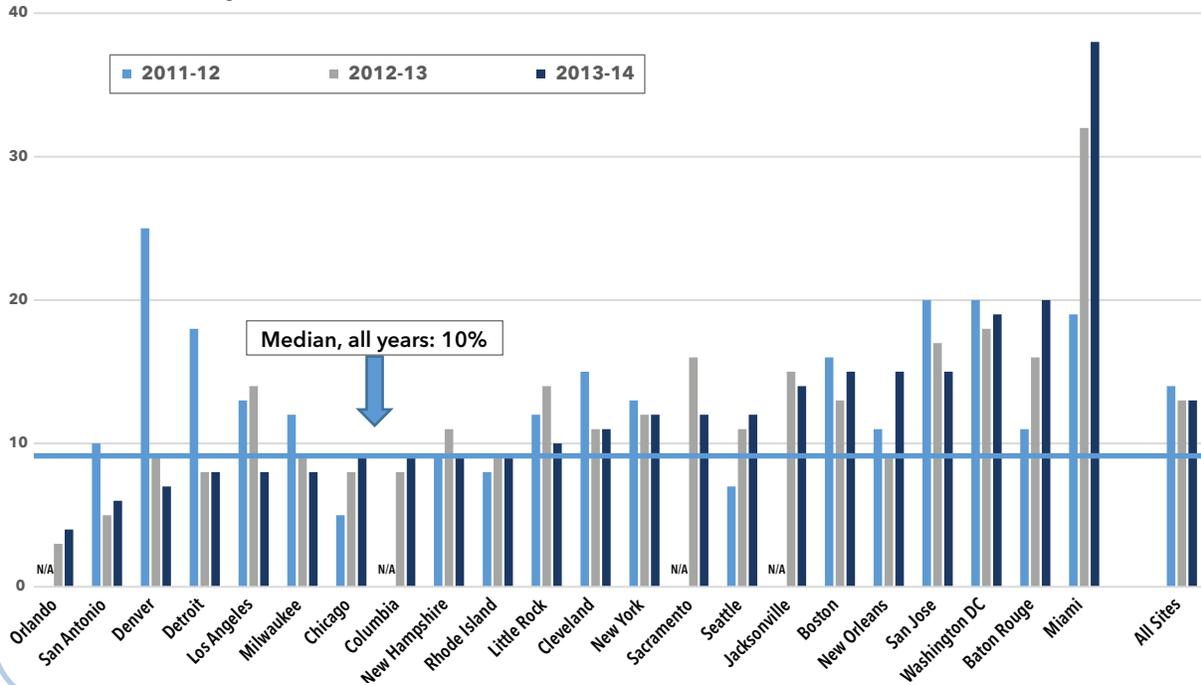


## Percent of Students Included on City Year ELA or Math Focus Lists

On average, the percent of all students enrolled in CY schools' ELA or math focus lists was approximately 12 percent for ELA and 8 percent for math. These percentages varied over time and across sites, however. As indicated in Exhibits 5 and 6, the median percent of students included on ELA focus lists was 10 while the median percent for math was 8. Although two sites (Miami and Baton Rouge) saw notable increases between 2011-12 and 2013-14 in the percent of students served, most saw these percentages decline. Of particular note were the large downward trends for San Antonio, Denver, Detroit, and Los Angeles for both ELA and math focus lists.

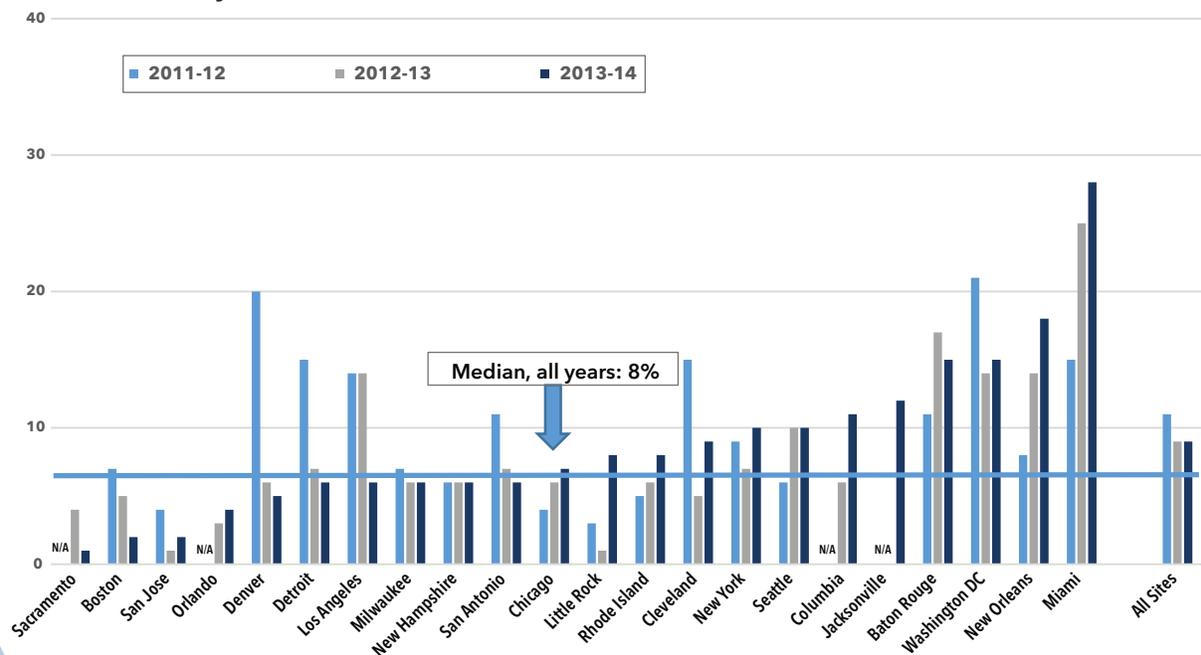
## Exhibit 5

Percent of City Year schools' students included on City Year ELA focus lists in 2011-12, 2012-13, and 2013-14



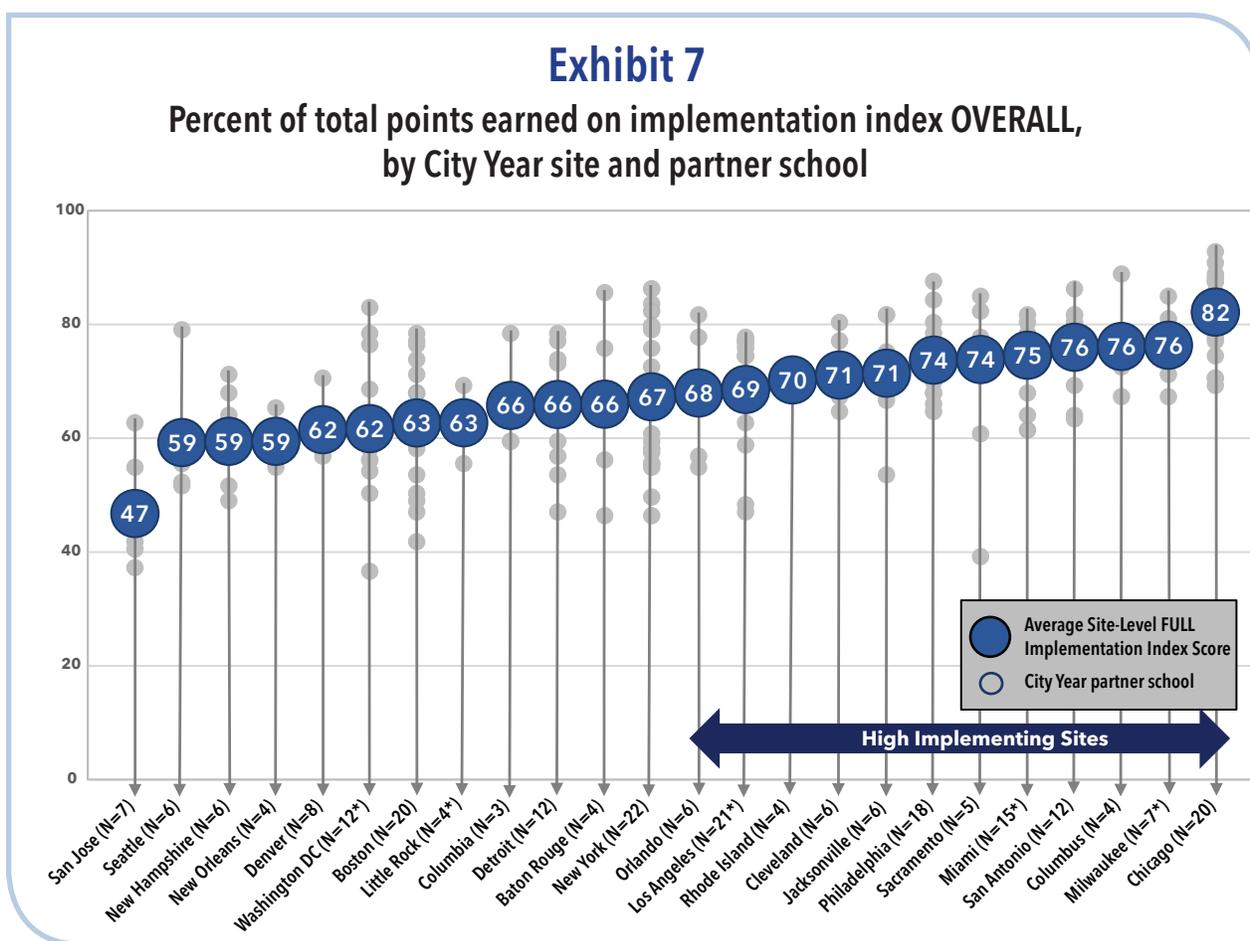
## Exhibit 6

Percent of City Year schools' students included on City Year math focus lists in 2011-12, 2012-13, and 2013-14



## Implementation Index Scores

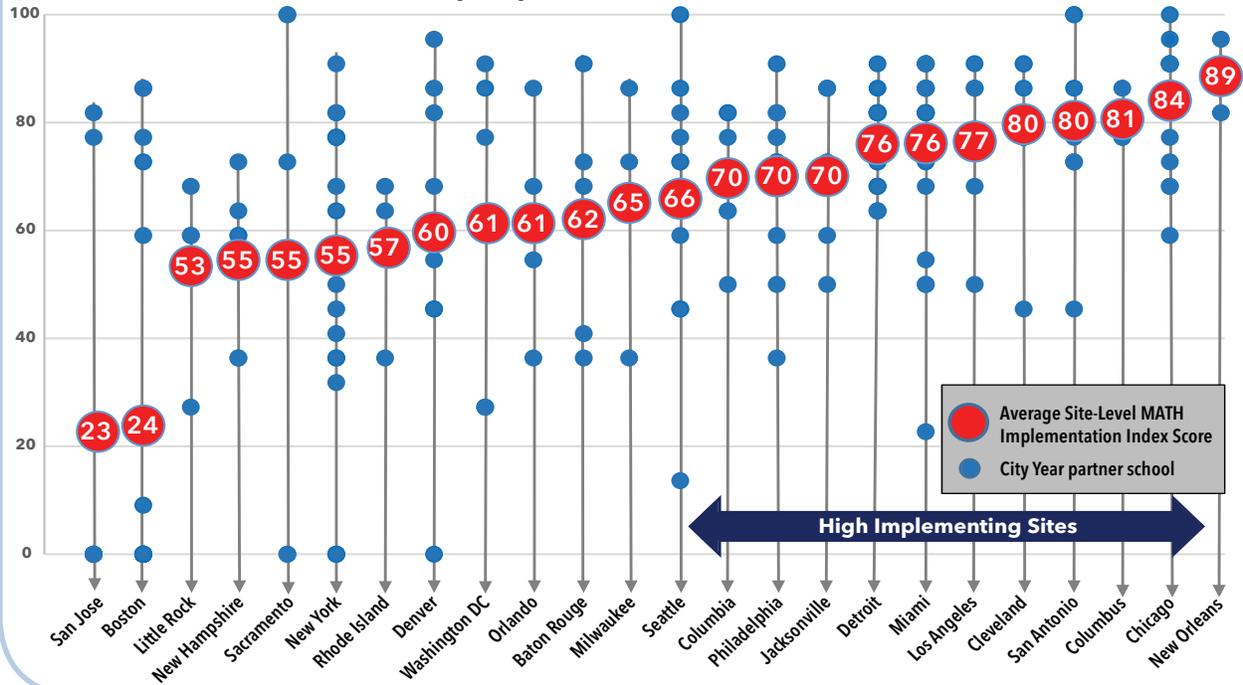
The extent to which City Year sites were implementing the WSWC model—as measured by City Year’s WSWC Model Configurations Survey—varied both across and within sites. Washington, D.C. had the widest range of school-level implementation scores and its overall average (62 percent) was relatively low compared with averages from other sites (Exhibit 7). Chicago, conversely, had the highest average implementation score (82 percent) and its individual school-level implementation scores were tightly clustered around the average, suggesting that there was good site-level oversight of model implementation. While the sites varied significantly in terms of the number of partner schools with which they worked, this did not appear to correlate with fidelity to model implementation. Indeed, some of the smallest and largest sites had both low and high implementation scores.



We also found variation across and within sites on math (Exhibit 8) and ELA (Exhibit 9) implementation, with no apparent implementation patterns related to site-level size. Again, site-level implementation scores varied for both small and large sites, although Chicago continued to post high and relatively tightly clustered implementation scores for both ELA and math implementation (Exhibit 8). The range in average implementation scores for ELA was from 45 percent (Little Rock) to 89 percent (Sacramento) (i.e., of total index points earned). The range was wider for math than for ELA, however, with a low of 23 percent (San Jose) to a high of 89 percent (New Orleans). The average implementation score across all sites also varied by subject area, with an overall average of 72 percent for ELA implementation versus an overall average of 62 percent for math implementation.

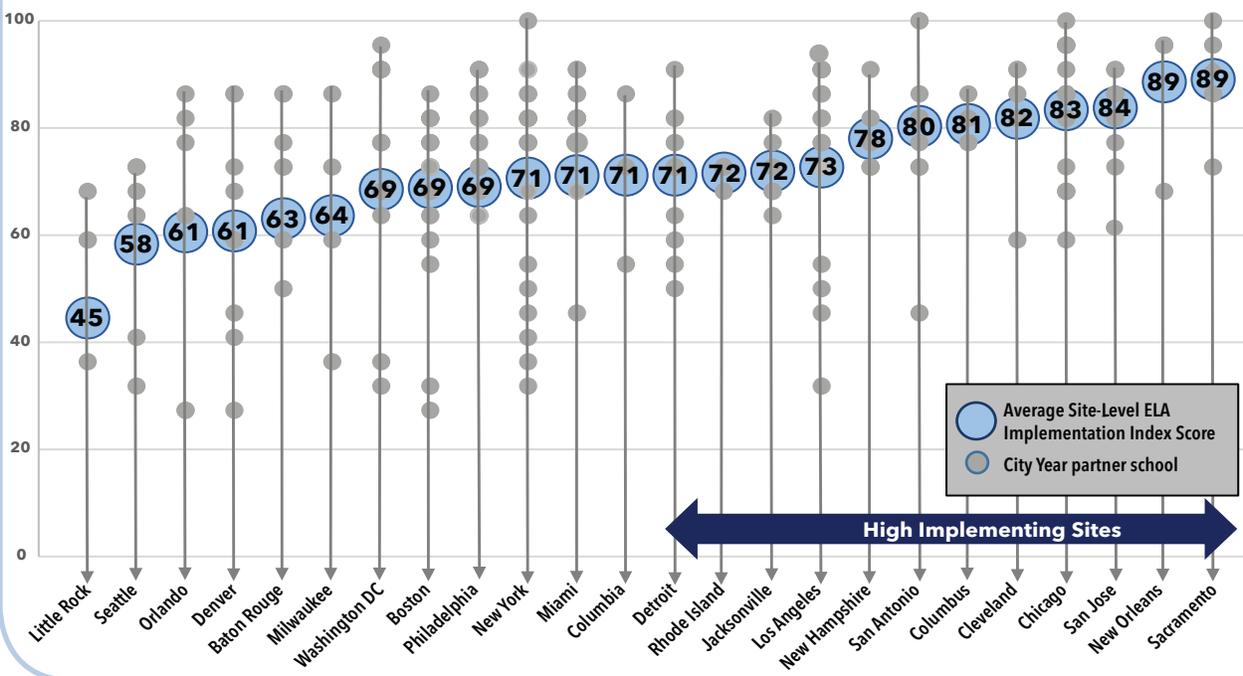
### Exhibit 8

Percent of total points earned on MATH implementation index, by City Year site and school



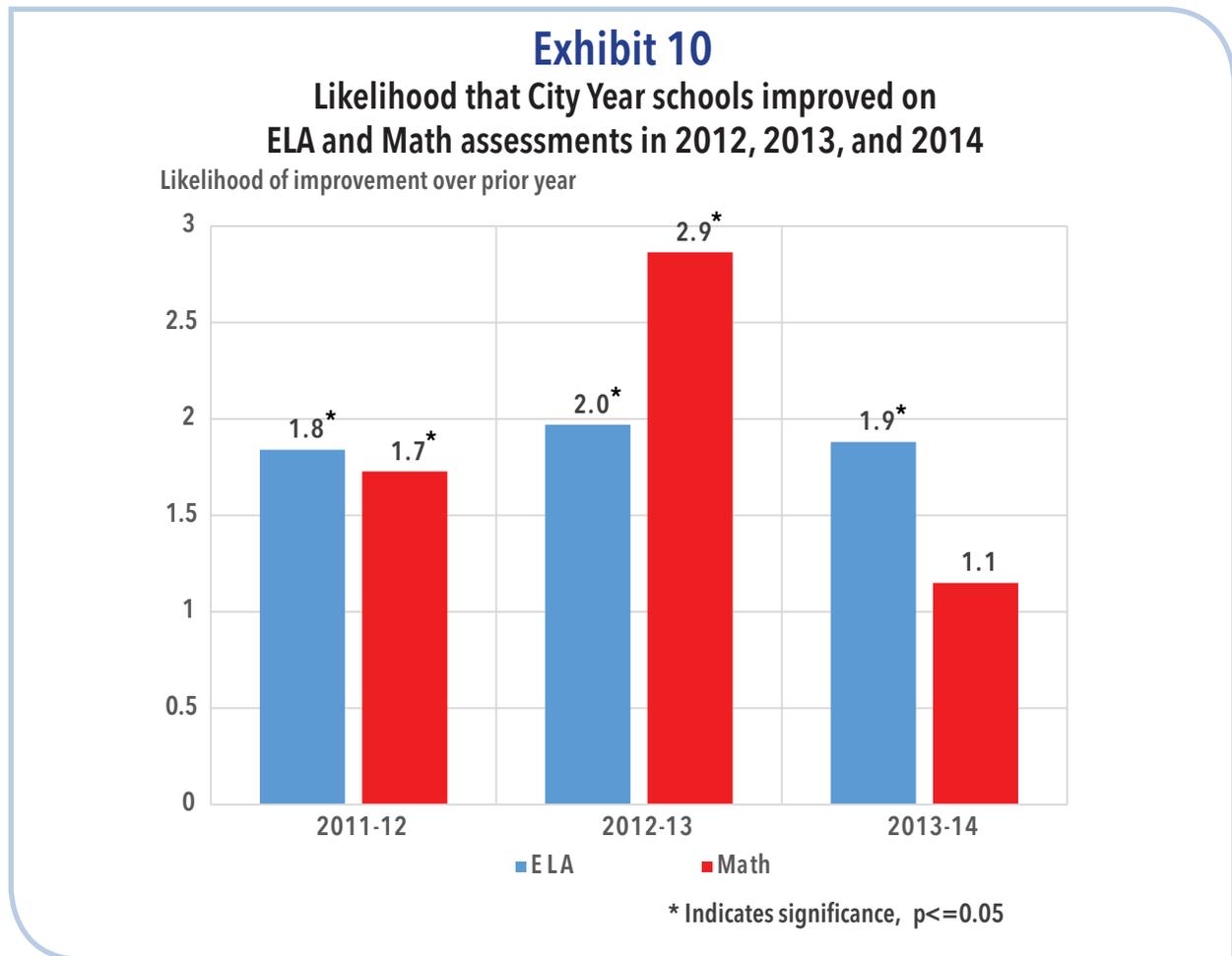
### Exhibit 9

Percent of total points earned on ELA implementation index, by City Year site and school



# Overall City Year Impact on School Performance

CY schools were more likely to show improvement on state assessments than schools that were similar in terms of their demographic and performance characteristics but that had not partnered with City Year (non-CY schools). These differences were found for performance on state ELA assessments in 2011-12, 2012-13, and 2013-14, and for state math assessments in 2011-12 and 2012-13 (Exhibit 10).



## ELA Outcomes

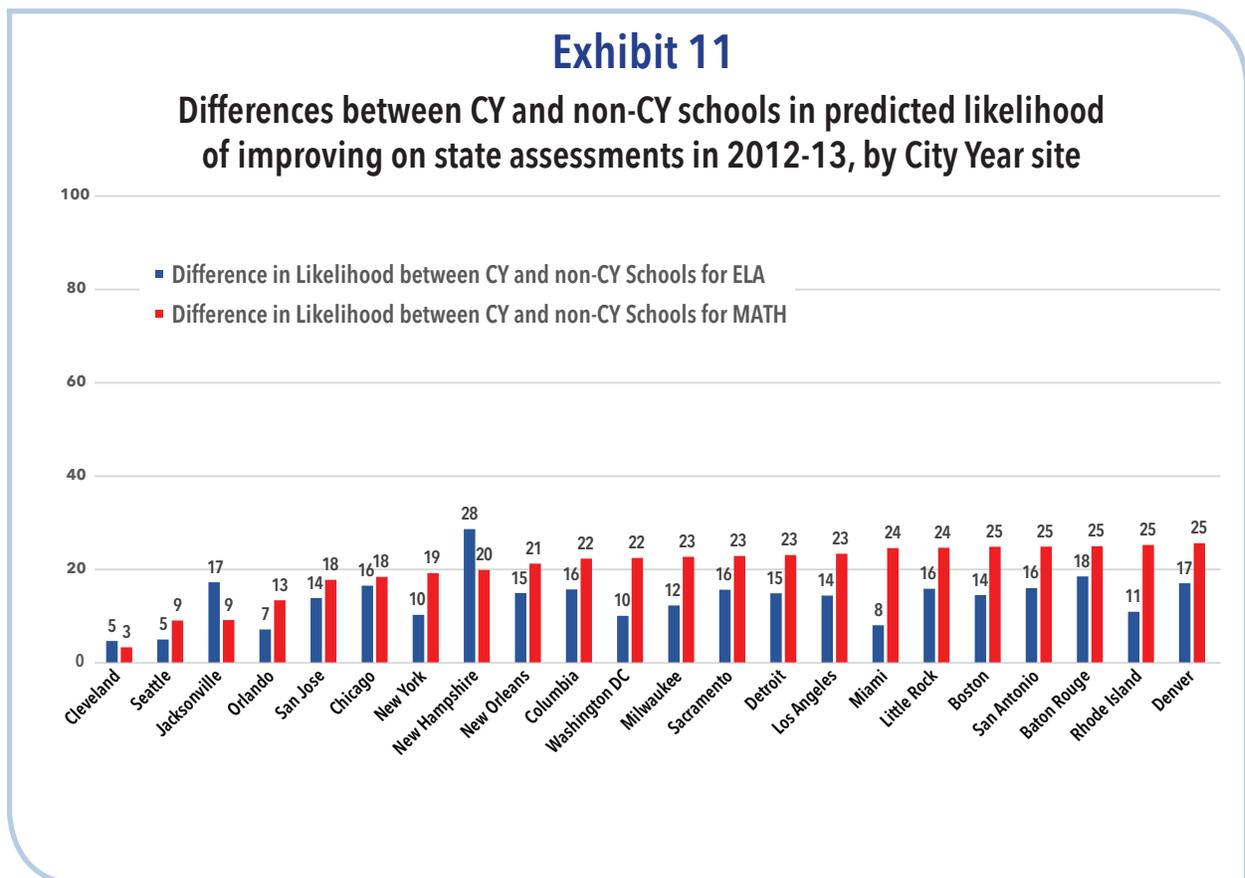
*CY schools were approximately two times more likely to improve on state ELA assessments in 2011-12, 2012-13, and 2013-14, compared with non-CY schools that shared similar demographic and performance characteristics.* For 2011-12:  $\beta=1.841$ ,  $p=0.018$ ,  $N=511$ ; for 2012-13:  $\beta=1.97$ ,  $p \leq 0.001$ ,  $N=576$ ; and for 2013-14:  $\beta=1.89$ ,  $p=0.007$ ,  $N=430$ . We found particularly distinct school-level effects on CY schools' ELA performance in 2012-13, the year for which we had the most complete data across sites. Elementary schools that partnered with City Year in 2012-13 were 3.5 times more likely to improve on state ELA assessments than their non-CY comparison schools, while high schools that partnered with City Year were three times more likely to improve on their state's measure of high school ELA performance than their

non-CY comparison schools (elementary school:  $\beta=3.54$ ,  $p=0.003$ ,  $N=205$ ; high school:  $\beta=3.00$ ,  $p=0.022$ ,  $N=121$ ). The impact of City Year partnership on middle schools' likeliness to improve on state ELA assessments was marginally significant in 2012-13: ( $\beta=2.16$ ,  $p<=0.108$ ,  $N=134$ ).<sup>6</sup>

## Math Outcomes

**CY schools were significantly more likely to improve on state math assessments in 2011-12 and 2012-13, compared with non-CY schools that shared similar demographic and performance characteristics.** For the 2011-12 math assessments, we found that CY schools were 1.7 times more likely to improve than non-CY comparison schools ( $\beta=1.73$ ,  $p=0.04$ ,  $N=458$ ). Similarly, in 2012-13, CY schools were almost three times more likely to improve on state math assessments than non-CY comparison schools ( $\beta=2.86$ ,  $p<=0.001$ ,  $N=534$ ). Finally, for 2013-14, although there was a positive association in math, it was not statistically significant ( $\beta=1.15$ ,  $p=0.565$ ,  $N=386$ ).

As was the case for ELA, we found distinct school-level effects on math improvement for CY schools in 2012-13. We found a marginally significant effect of City Year partnership for elementary schools ( $\beta=1.81$ ,  $p=0.11$ ,  $N=194$ ), and notable significant effects for middle and high schools. That is, for 2012-13, middle schools that partnered with City Year were 8.8 times more likely to improve their math performance on the state assessment than middle schools that did not partner with City Year. In addition, we found that CY high schools were four times more likely to improve on their school math outcome than high schools that shared similar demographic and performance characteristics but that did not partner with CY (middle schools:  $\beta=8.83$ ,  $p<=0.001$ ,  $N=127$ ; high schools:  $\beta=4.04$ ,  $p=0.011$ ,  $N=104$ ).



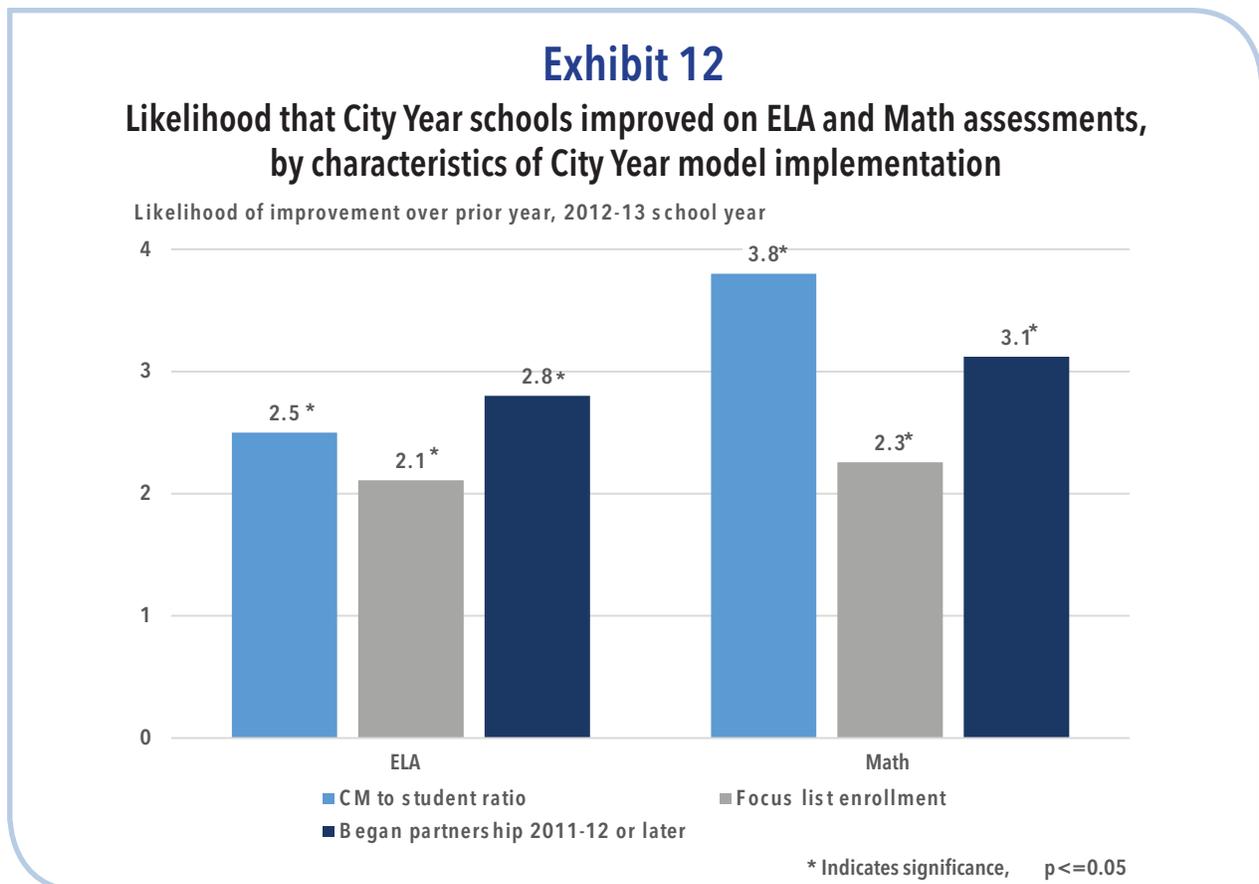
<sup>6</sup> Interestingly, however, we did find a significantly positive effect of partnership with City Year on middle schools' ELA outcomes in 2013 in our z-score analyses, discussed below.

## School Performance by City Year Site

*On average, CY schools in every City Year site appear to be more likely to improve on ELA and math assessments between 2011-12 and 2012-13—the year for which complete data were available for all City Year sites—than their non-CY comparison schools.* Indeed, while the likelihood of showing improved performance varied by site, all partner schools at City Year sites were more likely to improve on ELA and math performance than their non-CY comparison schools (Exhibit 11). We include these data not to encourage site-by-site comparisons, but to demonstrate that no one CY site is driving the results and that the CY effect holds, and is consistent, across sites.

## Impacts of City Year Model Implementation on Partner School Performance

To better understand the differences in performance among CY schools, we investigated the possible impacts of variation in City Year model implementation on schools' performance on state assessments in ELA and math. Specifically, we looked at characteristics of model implementation that appeared to vary across sites and schools, including the ratio of corps members to students, the percent of students included on focus lists, and whether schools began their partnerships with City Year in 2011-12 or later. Overall, we found that CY schools having a higher ratio of corps members to students, enlisting a larger percentage of students on focus lists, and starting their partnership with City Year in 2011-12 or later (i.e., when the WSWC model was fully developed) were more likely to show improvement on state assessments in 2012-13, compared with (1) partner schools that did not implement characteristics of the model at a high level of fidelity or (2) non-CY comparison schools (Exhibit 12). The following section describes the specific impacts of model implementation on partner school performance.



## Corps Member to Student Ratio

***CY schools with a higher ratio of corps members to students had a higher likelihood of seeing improved ELA performance on state assessments in 2012-13.*** The effects were positive but not significant in 2011-12 and 2013-14. Specifically, CY schools with more than three corps members for every 100 students were 2.5 times more likely to achieve improved ELA performance on state assessments, compared with CY schools with fewer than three corps members for every 100 students, and compared with non-CY schools ( $\beta=2.52$ ,  $p=0.04$ ,  $N=563$ ). We saw no differential school-level effects (i.e., by elementary, middle, and high schools) on ELA performance among CY schools with more than three corps members for every 100 students.

***Similarly, CY schools with a higher ratio of corps members to students had a higher likelihood of seeing improved math performance on state assessments in 2012-13.*** CY schools with more than three corps members for every 100 students were 3.8 times more likely to improve on their state's math assessment in 2012-13 ( $\beta=3.78$ ,  $p<=0.001$ ,  $N=527$ ). In addition, middle schools with more than three corps members per 100 students were 8.5 times more likely to see improved math performance on state assessments in 2012-13 ( $\beta=12.51$ ,  $p<=0.001$ ,  $N=127$ ). While there was also a positive association at the elementary level between the corps member to student ratio and schools' math performance, it was only marginally significant for 2012-13 ( $\beta=2.5$ ,  $p=0.09$ ,  $N=118$ ). We saw no differential effects by high school level on CY schools' math performance. Finally, as was the case for the ELA analyses, we observed no significant effects on math performance across other school years.

## Focus List Enrollment and Service Dosage

### ELA Outcomes

***CY schools whose ELA focus lists included more than 10 percent of the students were significantly more likely to show improvement on the state ELA assessment in both 2012-13 and 2013-14.***<sup>7,8</sup> In 2012-13, CY schools whose ELA focus lists included more than 10 percent of the school's total student enrollment were 2.1 times more likely to improve on the state ELA assessment, compared with CY schools whose ELA focus lists had fewer than 10 percent of the school's total student enrollment, and compared with non-CY schools ( $\beta=2.11$ ,  $p=0.007$ ,  $N=573$ ). In 2013-14, these CY schools whose ELA focus lists were above the median were 1.7 times more likely to improve on their state's ELA assessment ( $\beta=1.7$ ,  $p=0.036$ ,  $N=436$ ). When we examined the association between ELA focus list enrollment and ELA outcomes at the school level, we found significant effects in 2012-13 for elementary and high schools, which were 3.3 and 4.1 times, respectively, more likely to improve on their state ELA assessment (elementary schools:  $\beta=3.29$ ,  $p=0.014$ ,  $N=205$ ; high schools:  $\beta=4.12$ ,  $p=0.04$ ,  $N=134$ ).

<sup>7</sup> The relationship was not significant in 2011-12.

<sup>8</sup> As described earlier, we calculated the median percent of schools' total enrollment that was included on City Year sites' ELA focus lists. On average, across the 24 City Year sites, the median percent of schools' total enrollment included on City Year ELA focus lists was approximately 10 percent.

## Math Outcomes

***CY schools whose math focus lists included more than 8 percent of the students were significantly more likely to show improvement on the state math assessment in both 2011-12 and 2012-13.***<sup>9, 10</sup> That is, CY schools whose math focus lists included more than 8 percent of their students were 2.5 times more likely to improve on their math assessment in 2011-12, and 2.3 times more likely to improve in 2012-13 (2011-12:  $\beta=2.52$ ,  $p=0.009$ ,  $N=446$ ; 2012-13:  $\beta=2.26$ ,  $p=0.008$ ,  $N=497$ ). In addition, we found differences at the middle school level. That is, CY middle schools whose math focus lists included more than 8 percent of students were 4.1 times more likely to improve their performance on state math assessments in 2011-12 and eight times more likely to improve their performance in 2012-13 (2011-12:  $\beta=4.09$ ,  $p=0.03$ ,  $N=92$ ; 2012-13:  $\beta=7.99$ ,  $p<0.001$ ,  $N=120$ ). No differences were found, however, at the elementary and high school levels.

## City Year Partnerships

We also examined the impact of the length of a school's partnership with City Year on both math and ELA outcomes. Specifically, we identified the schools that partnered with City Year before 2011-12 (the year when the WSWC model was implemented at scale), and those that began their partnership with City Year in 2011-12 or after.

***Schools that partnered with City Year in 2011-12 or after were more likely to show improved performance on their state's math assessment in 2012-13.*** Indeed, we found that schools partnering with City Year in 2011-12 or after were three times more likely to improve on their state's math outcome compared with schools that began their partnership with City Year before 2011-12 ( $\beta=3.12$ ,  $p=0.04$ ,  $N=164$ ). For improvement in ELA outcomes, we found a similar association for schools that began their City Year partnership in 2012-13 (i.e., not 2011-12). Schools that began their City Year partnership in 2012-13 were approximately three times more likely than other CY schools and comparison non-CY schools to improve in ELA outcomes ( $\beta=2.84$ ,  $p=0.02$ ,  $N=577$ , [2012-13 data]).

## Overall CY Model Implementation

We also examined the relationship between schools' ELA and math improvement and site-level implementation of City Year's WSWC model (based on the results of City Year's 2013-14 *WSWC Model Configurations Survey*).

***Schools in high-implementing CY sites were 1.8 times more likely to improve on their state's school-level ELA outcomes, compared with schools in low-implementing CY sites and non-CY comparison schools ( $\beta=1.84$ ,  $p<0.05$ ,  $N=432$ ).*** Among the high- and low-implementing CY schools, we found an association between high site-level implementation and improved school performance on the state ELA assessment ( $\beta=2.11$ ,  $p=0.054$ ,  $N=139$ ; [2013-14 data]). We did not, however, find a significant effect on math outcomes using the overall implementation index. Nonetheless, when we limited the implementation index to just the measures of math implementation, we found that schools in CY sites with high math implementation scores were 2.5 times more likely to improve on their state's math assessment in 2013-14, compared with CY schools in sites with low math implementation ( $\beta=2.5$ ,  $p=0.024$ ,  $N=125$ ). We did not find a similar relationship, however, between schools in CY sites with high ELA implementation and performance on state ELA assessments.

<sup>9</sup> As described earlier, we calculated the median percent of schools' total enrollment that was included on City Year sites' math focus lists. On average, across the 25 City Year sites, the median percent of schools' total enrollment included on City Year math focus lists was approximately 8 percent—slightly lower than was the median percent for ELA.

<sup>10</sup> The relationship was not significant in 2013-14.

## Other City Year Impacts: Scale Scores

For the subset of sites and school years (i.e., 2011-12 to 2012-13) for which we had the most scale score data, we analyzed schools' change in math and ELA scores.<sup>11, 12</sup> We note, however, that the proportion of the variance that is explained by the models ( $R^2$ ) is low, suggesting that the results should be interpreted with caution. In addition, we found that including more than one City Year implementation variable in a model introduced multicollinearity. That is, although all the City Year measures (e.g., percent of total enrollment on the math or ELA focus list, implementation rank, corps member to student ratio) capture slightly different phenomena, they are, nonetheless, highly correlated.

In all the models using scale scores as the dependent variable, we included variables that accounted for each of the following:

**Site-level fixed effects**—a variable for each site that captures unknown differences among the states and districts in which CY schools operate

**Percent ELL**—percent of the school's enrollment classified as English Language Learners (ELL)

**Percent high poverty**—percent of a school's enrollment identified as high poverty<sup>13</sup>

**Schools partnered with City Year gained approximately one month of additional ELA learning, as measured on the state ELA assessment, or 0.07 standard deviations ( $\beta=0.074$ ,  $p=0.02$ ,  $n=313$ ), compared with non-CY schools.** At the school level, middle schools that partnered with City Year improved their performance on ELA assessments by 0.12 standard deviations ( $\beta=0.115$ ,  $p=0.013$ ,  $n=107$ ). This translates to approximately one month of learning gains as measured by the state assessment.<sup>14</sup> There was no significant association at the elementary level ( $\beta=0.107$ ,  $p=0.314$ ,  $n=123$ ) or high school level ( $\beta=0.384$ ,  $p=0.121$ ,  $n=70$ ). The lack of significance at the high school level, however, may be related to the relatively low number of schools for which there were adequate data available.

**Schools that partnered with City Year achieved approximately one month of additional math learning, or 0.08 standard deviations, on their state's math assessment ( $\beta=0.080$ ,  $p=0.04$ ,  $n=258$ ), compared with non-CY schools.** As with the relationship between school level and performance on ELA assessments, we found a significantly positive effect on math associated with a middle school's CY partnership. Middle schools partnered with CY gained approximately 0.09 standard deviations on 2012-13 state math assessments, or approximately one month of additional math learning ( $\beta=0.088$ ,  $p=0.025$ ,  $n=107$ ).

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<sup>11</sup> We standardized the scale scores across the City Year sites included in the analyses, converting CY partner schools' and comparison non-CY schools' scale scores into z-scores.

<sup>12</sup> Only a few states release scale scores, including Arkansas, California, Florida, Michigan, New Hampshire, New York, Rhode Island, South Carolina, and Wisconsin. Accordingly, these analyses include the following 13 of City Year's 24 sites: Columbia, Detroit, Jacksonville, Little Rock, Los Angeles, Miami, Milwaukee, New Hampshire, New York, Orlando, Rhode Island, Sacramento, and San Jose. These findings are not applicable to the entire network of City Year sites. That is, these analyses are based only on a subset of City Year sites and partner schools for which scale score data were available.

<sup>13</sup> Although we used ELL and ED variables to construct our comparison group, we included these variables to capture any residual effects associated with those student characteristics.

<sup>14</sup> We interpreted these results by assuming that students generally improve by approximately one standard deviation over the course of a 10-month school year. One-tenth of a standard deviation, therefore, translates into approximately one month of improvement.

**CY schools whose ELA focus lists included more than 10 percent of their students achieved approximately one month of ELA learning gains, as measured on state ELA assessments, compared with all other CY schools and with non-CY comparison schools, although this impact was only marginally significant.** Specifically, CY schools whose ELA focus lists included more than 10 percent of their students saw an increase of 0.07 standard deviations on the state ELA assessment ( $\beta=0.066$ ,  $p=0.074$ ,  $n=312$ ). In addition, CY middle schools whose focus lists included more than 10 percent of their students saw an increase of approximately one month of ELA learning (or 0.1 of a standard deviation) on the state ELA assessment ( $\beta=0.096$ ,  $p=0.021$ ,  $n=106$ ), compared with CY schools whose ELA focus lists included fewer than 10 percent of their students and compared with non-CY schools.

**CY schools whose math focus lists included more than the median percent (8 percent) of students achieved approximately 1.5 months of math learning gains (or 0.16 standard deviations) on state math assessments ( $\beta=0.158$ ,  $p\leq 0.005$ ,  $n=238$ ), compared with CY schools whose math focus lists included fewer than the median percent of students and with non-CY comparison schools.** Among CY schools, there was a marginally significant association between schools whose focus lists included more than 8 percent of their students and performance on state math assessments ( $\beta=0.191$ ,  $p\leq 0.055$ ,  $n=72$ ). In addition, the impact of math focus list enrollment was significant for middle schools, where a higher than median percent of students included on math focus lists was associated with a 0.21 standard deviation increase in schools' performance on state math assessments, approximately two months of additional learning ( $\beta=0.206$ ,  $p=0.002$ ,  $n=103$ ), compared with state math assessment performance results from other CY schools and from non-CY comparison schools. This relationship is not significant, however, for either elementary school or high school.

**A higher ratio of corps members to students in a CY school had a significantly positive effect on school-level ELA and math assessment outcomes.**

- For ELA, a higher ratio of corps members to students (i.e., more than three corps members for every 100 students) was associated with an additional month of ELA learning gains ( $\beta=0.111$ ,  $p=0.012$ ,  $n=300$ ). In addition, middle schools with a higher ratio of corps members to students scored significantly higher on state ELA assessments, gaining just over two months of ELA learning, or 0.23 standard deviations higher ( $\beta=0.226$ ,  $p=0.025$ ,  $n=106$ ).
- For math, a higher ratio of corps members to students (i.e., more than three corps members for every 100 students) in a CY school was associated with an additional month and a half of math learning gains on state-level math assessments. More than three corps members for every 100 students in a school was associated with an increase of 0.17 standard deviations on a CY school's state math assessment scores ( $\beta=0.172$ ,  $p\leq 0.01$ ,  $n=246$ ). Middle schools, in particular, benefitted from a higher ratio of corps members to students, which was associated with an increase of 0.3 standard deviations—or three months of math learning gains—on a school's state math assessment ( $\beta=0.303$ ,  $p=0.01$ ,  $n=106$ ).

**Schools in their first year of partnership with City Year in 2012-13 performed significantly better on their states' math and ELA assessments than CY schools with longer City Year partnerships or non-CY comparison schools.** For math assessments, the "first CY year" effect was associated with approximately an additional month and a half of math instruction, as measured by state math assessments, and a month of additional ELA learning (or a 0.16 standard deviation) (Math:  $\beta=0.158$ ,  $p=0.018$ ,  $n=258$ ; ELA:  $\beta=0.113$ ,  $p=0.027$ ,  $n=313$ ).

We also found no significant relationship between school performance on state ELA and math assessments and the implementation indices derived from either the 2012-13 or 2013-14 WSWC Model Configurations Survey.

## **APPENDIX A**

### **High Performing City Year Partner Schools**

## High-Performing CY Partner Schools

To identify the high-performing schools, we looked first at our data to identify the schools that made the most math and ELA progress between the 2012-13 and 2013-14 school years. We then downloaded state report cards for 2013-14 for every CY school to access additional growth metrics and comparative data not captured in state dataset downloads. For example, New York City's School Quality Snapshot reports include information on parent satisfaction, progress in closing achievement gaps, and students' improvement on the state assessment. The reports also allow for comparison between schools as well. We used the schools we initially identified as a starting point for our analysis of school report cards for all CY schools. As shown in Exhibit 15, the 20 schools we selected are all schools in which all students made significant gains in ELA and math in comparison to other schools (i.e., they were identified as "high growth" schools by their state or district). These schools also made progress on indicators such as closing the achievement gap and growth for students identified as ELL or students with disabilities.

## Exhibit 15 High Performing City Year Schools

Site name	School name	School level	Percent FRPL	Percent minority	Three or more CEMs per 100 students	More than 10% of school's enrollment on ELA FL	More than 8% of school's enrollment on Math FL	School size <sup>a</sup>	CY Partner years
Baton Rouge	Broadmoor Middle School	Middle	94%	97%	Yes	Yes	Large	SY 12, 13, 14	
Boston	John F. Kennedy Elementary School	Elementary	84%	98%	Yes	N/A	Medium	SY 13, 14	
Boston	William Monroe Trotter Innovation School	Primary	82%	99%	Yes	N/A	Medium	SY 13, 14	
Denver	Trevista ECE-8th at Horace Mann	Pre-K-8	96%	92%	Yes	Yes	Medium	SY 13, 14	
Detroit	Clippert Academy	Middle	90%	94%	Yes	Yes	Medium	SY 13, 14	
Jacksonville	Edward H. White High School	High	58%	66%	No	No	Large	SY 13, 14	
Los Angeles	99th Street Elementary School	Elementary	92%	100%	No	Yes	Large	SY 13, 14	
Los Angeles	122nd Street Elementary	Elementary	89%	100%	No	Yes	Large	SY 13, 14	
Los Angeles	Virgil Middle School	Middle	88%	99%	No	Yes	Large	SY 12, 13, 14	
Miami	Miami Edison Middle School	Middle	98%	99%	Yes	Yes	Medium	SY 12, 13, 14	
Miami	Miami Jackson Senior High School	High	92%	99%	No	Yes	Large	SY 12, 13, 14	
Miami	Miami Northwestern Senior High School	High	85%	100%	No	Yes	Large	SY 12, 13, 14	
Miami	Pine Villa Elementary School	Elementary	98%	98%	Yes	Yes	Medium	SY 12, 13, 14	
New York	PS 112 Dutch Kills	Elementary	100%	93%	Yes	Yes	Medium	SY 12, 13, 14	
New York	PS 130 Abram Stevens Hewitt	Primary	100%	98%	Yes	Yes	Medium	SY 12, 13, 14	
Rhode Island	Pleasant View School	Primary	83%	88%	Yes	Yes	Medium	SY 13, 14	
Sacramento	Father Keith B. Kenny Elementary School	Elementary	98%	94%	Yes	N/A	Medium	SY 13, 14	
Sacramento	Oak Ridge Elementary	Elementary	99%	95%	Yes	N/A	Medium	SY 13, 14	
Washington, DC	Kelly Miller Middle School	Middle	100%	100%	Yes	Yes	Medium	SY 12, 13, 14	
Washington, DC	Leckie Elementary School	Elementary	100%	89%	Yes	Yes	Medium	SY 13, 14	

<sup>a</sup> Small schools=<300 students; Medium schools=300-599 students; Large schools=600+ students

## **APPENDIX B**

### **Data Sources and Regression Models**

## Data Sources

### NCES Data

NCES data were available for both the 2011-12 and 2012-13 school years. However, after merging these files with state-level data, we discovered discrepancies between NCES-reported and state-reported data. Most importantly, we found that NCES data underreported free and reduced-price lunch enrollment as compared with state data. Consequently, we elected to use state data for our propensity matching and in our subsequent analyses. Also, NCES data do not include the percent of students classified as ELL. English-proficiency is a state-level classification and differences in state measures of ELLs may limit its collection at the federal level.

### State Data

Across all sites, we followed the same procedure for collapsing grade-level data into school-level achievement metrics and, where scale scores were available, for calculating z-scores. For each state and year, we collapsed each school's grade-level cases into a single school-level case, creating and using a weighting variable to ensure that enrollment in each grade level was proportionally represented in the final school-level case. This ensured that if, for example, a school enrolled 90 third-graders and 30 fourth-graders, the third-grade data would be given three times the weight applied to the fourth-grade data. PSA calculated z-scores for each year and subject using state ELA and math assessment scale scores and grade and year specific state-level standard deviations.

### Louisiana (Baton Rouge and New Orleans)

Between 2011-12 and 2013-14, Louisiana changed their accountability rankings and measures. To construct the school-level measure of student performance for each year, we merged four types of datasets released annually by the Louisiana State Department of Education: school performance scores; iLEAP and LEAP assessments; end-of-course assessments; and school enrollment data. Most of these data for the last two years are available in Excel format on the state's website, while some older data are only available in PDF files. Some data, such as attendance rates, were not available.

In New Orleans, the structure of the Recovery School District and charter networks and the regularity with which schools open and close each year complicated this task. States typically do not release data for schools during their first year of operation, and the changes the state made to its accountability system over the 2012-13 and 2013-14 school years further delayed the release of accountability scores for some schools in their first few years of operation. For schools in both East Baton Rouge and New Orleans, where data were not available in a downloadable form, PSA consulted individual schools' report cards and manually entered missing data.

While we found suitable matches for all schools in Louisiana, the regular opening and closing of schools, particularly in New Orleans, required careful attention to the year in which a school opened (or closed) and the availability of outcome data for the potential matches over the course of the study years.

### Massachusetts (Boston)

Massachusetts releases school-level data for race/ethnicity, school performance indicators (e.g., attendance rate, retention, dropout rate), and for special student populations such as percent ELL. In addition, the state releases grade-level assessment data, which we aggregated up to the school level in each year.

In every City Year site, we attempted to match schools based on school outcome data for the year prior to the start of a school's City Year partnership. In Boston, this required attention not only to the opening, closing, and reconfiguration of schools, but also to whether City Year began working with the potential match school in a subsequent year. Because City Year serves a large proportion of the high-poverty, low-achieving schools in Boston, finding matches was challenging. Nonetheless, by weighting comparison sites, we were able to find suitable matches for all CY schools. In addition, as mentioned in the section describing our propensity matching process, we could not find a single set of schools in Boston that matched CY partner schools on both math and ELA outcomes. As such, we pulled a separate set of comparison schools for math and ELA outcomes.

## Illinois (Chicago)

Chicago Public Schools offers easily downloadable files on its website, including data particularly relevant to City Year's work with middle schools and ninth-graders (e.g., high school readiness, school-level ACT EXPLORE average scores, and algebra assessment results). Matching schools in Chicago was complicated, however, by the districts' recent round of school closures and changes in schools' grade-level configurations that affected both CY partner schools and potential comparison schools. Although we were ultimately successful in finding comparison schools, we opted to weight some comparison schools to ensure suitable matches in light of the significant percent of the lowest-performing, highest-poverty schools City Year serves in Chicago.

## Ohio (Cleveland)

For the CY partner schools in Cleveland, we merged spreadsheets downloaded from the state's DOE website. Although Ohio releases a significant amount of school-level data, the state made some changes to the metrics it uses for school accountability between the 2011-12 and 2013-14 school years. Although this did not preclude our use of the states' percent proficient grade level, it limited our ability to use the state's achievement index in any growth analyses.

We opted not to use data from Columbus schools in our analyses due to ongoing state investigations into the reliability of the district's reported data.

## South Carolina (Columbia)

South Carolina releases a wealth of school-level data. To prepare the data for analyses, we merged demographic, poverty, and achievement index data, and aggregated grade-level percent proficient and scale scores into school-level measures by subject and year. Though the state changed its achievement index over the course of the three years of our study, the state assessment remained constant and we were able to use these percent proficient data to construct our outcome variables.

Finally, City Year serves schools in two districts in South Carolina: Lexington 4 and Richland 1. In both sites, the relatively small number of schools in the districts required that we weight matches for the high schools and middle schools City Year serves.

## Colorado (Denver)

Constructing the comparison group for schools in Denver presented a challenge. While we did not include the alternative schools that CY served for a single year during the 2012-13 school year, the changing configuration of schools in Denver, particularly at the high school level, necessitated the weighting of matched high schools. CY serves a large proportion of Denver's high-poverty, low-performing high schools, and two of the schools with which CY partnered in the 2012-13 and 2013-14 school years were new, small schools for which there were few matches on enrollment size.

As discussed in the propensity matching section, we could not find a single set of schools that matched CY partner schools on both ELA and math outcomes. For this reason, we chose to create two separate groups of comparison schools.

## Michigan (Detroit)

Michigan's Department of Education posts a large amount of publicly-available data on its website. PSA downloaded combined files containing all school data for 2010-11, 2012-13, and 2014-15, but no combined file was available for 2011-12. To complete the dataset, PSA staff downloaded and merged the files needed for the analysis for that missing year (e.g., MEAP, MME, enrollment, student count). We then cleaned and coded these data to ensure that the critical variables would be consistent with data from other states.

To prepare the data for school-level matching, we calculated z-scores for the state ELA and math assessment scale scores and collapsed each school's grade-level cases into a single school-level case.

Once we completed the collapsing process for each year, we merged all years into a single dataset to find within district matches for each City Year school for the year prior to the start of their partnership with City Year. Two schools included in the Detroit site, River Rouge High School and Harper Woods High School, are not part of Detroit Public Schools (DPS). After attempting to locate comparable schools with their respective districts, PSA opted to match these schools to schools within DPS. Further complicating the matching process, City Year serves a large proportion of the high-needs high schools operational in DPS, and, additionally, DPS has closed or consolidated a number of schools in the last few years. Nonetheless, by weighting matched high schools, we were able to find comparable schools in the match year for each CY partner school.

## Florida (Jacksonville, Miami, Orlando)

We downloaded school-level data for Jacksonville, Miami, and Orlando from the state DOE website and then aggregated grade-level proficiency and scale score data into single cases for each school, subject, and year. While Florida offers a tremendous amount of data about its schools over many years, the state does not release school-level attendance data past the 2011-12 school year and attendance data are not available through school report cards. (The state used attendance data as part of its accountability metrics for the 2011-12 school year and prior years but changed its accountability measures in 2012-13). To construct the comparison group for high schools in Miami, PSA weighted comparison schools' data, as City Year Miami serves many of the larger, high-poverty, low-performing high schools in the district.

## Arkansas (Little Rock)

We used data from two sources to construct our variables for schools in Arkansas. That is, the state Department of Education and the Office for Education Accountability (OEA) at the University of Arkansas offer downloadable files cataloging state achievement data, although the OEA's files are often more usable. We merged files from both sources to obtain a full dataset for Arkansas schools across all years. A change to the state's unique school ID, however, complicated merging files across years. In addition, as was the case in many of the small districts in which City Year operates, because CY serves many of the lowest performing schools in the district, we weighted the matched comparison schools.

## California (Los Angeles, Sacramento, San Jose)

Data were available in multiple files, which we merged using the state school ID (`cds_code`). California releases assessment data by grade level, and to create school-level math and ELA measures, we aggregated grade-level proficiency and scale score data, by subject and year, using a grade weight, as described above. However, because the state changed assessments between the 2012-13 and 2013-14 school years and opted not to release 2013-14 accountability reports for

schools, we do not have outcome data for California for 2013-14. While the state did release CAASP results for the 2013-14 administration, absent accountability reporting or a translation between the cut scores used for the STAR assessment in 2012-13 and 2013-14, PSA was not able to use the CAASP 2013-14 assessment data. Additionally, while California releases extensive school-level data, we could not locate school-level attendance data.

## **New Hampshire (Manchester) and Rhode Island (Providence)**

New Hampshire and Rhode Island are members of the New England Common Assessment program, though both will be transitioning to new assessments in the coming school year. Rhode Island will administer the Smarter Balanced assessment while Rhode Island's students will take the PARCC assessment. For years prior to 2014-15, however, the states released their data in a similar format on their DOE websites. Rhode Island offers additional school-level data such as school-level attendance rates on their state data website (InfoWorks). New Hampshire releases yearly attendance rate data at the district level rather than at the school level.

## **Wisconsin (Milwaukee)**

Data were easily available for Milwaukee schools on the Wisconsin DOE website. However, Milwaukee has closed or reconfigured a number of schools over the last three years, which complicated the matching process, and we opted to weight matching schools to ensure comparability with the CY partner schools.

## **New York (New York)**

Through the New York City Department of Education's (DOE) and the state DOE's websites, we were able to access school-level data. While we primarily relied on the NYC DOE's data for propensity matching, some needed data were only available through state databases. Also, NYC releases its data using DBN as the school's unique ID, whereas the state uses its own school identification code for its data files. Linking these two sets of data required a translation between the two sets of IDs.

## **Pennsylvania (Philadelphia)**

We opted not to include schools in Philadelphia in our analyses due to an ongoing investigation into testing irregularities at a number of schools in the district.

## **Texas (San Antonio)**

Texas releases extensive data about its schools. Unfortunately, for the purposes of this study, the state changed its assessment in 2012-13. Though the state released the percent proficient metrics for 2012-13, it did not release accountability data for the 2012-13 school year. The state does not offer a translation between the proficiency metrics or cut scores for two assessments, as did Florida when the state moved to FCAT 2.0 from the original FCAT. As such, our analyses of sites in Texas are limited to the 2013-14 school year.

## **Washington (Seattle)**

Although the Office of the Superintendent of Public Instruction's (OSPI) website provides a readily accessible system for downloading school-level data, the available data do not include attendance data, nor could we find school-level attendance data on Seattle Public School's website.

Regarding outcome measures, we used percent proficient metrics to construct our outcome measure, aggregating grade-level data to construct school-level cases. Washington's receipt and subsequent loss of their NCLB waiver between 2011-12 and 2013-14, however, resulted in near constant changes in their accountability metrics, which ultimately limited our ability to use their growth or achievement measures because those measures could not be compared across years.

## **Washington, D.C.**

Washington, D.C. releases limited data on its schools. Percent proficient data are available on its website, as are data on school graduation rates. To find data on ELLs, we located the number of students taking the ELL-version of the DC CAS for each grade and each school in the city. We then summed these data to the school level and used these data with the number of students taking the regular DC CAS and the total school enrollment to calculate an approximate percent of students enrolled at each school.

Because a number of CY partner schools began and ended their CY partnership between 2011-12 and 2013-14, we were careful to select matches that had not partnered with City Year in previous years and that were unlikely to partner with City Year in subsequent years.

## Regression Models

### Fixed-effects Logistic Regression Results

**Exhibit B-1**  
**City Year schools' likelihood of improved achievement in ELA and math compared with non-City Year schools, by *school year***

	ELA			Math		
	2010-11 to 2011-12	2011-12 to 2012-13	2012-13 to 2013-14	2010-11 to 2011-12	2011-12 to 2012-13	2012-13 to 2013-14
City Year school	1.841* [0.475]	1.971** [0.406]	1.888** [0.446]	1.727* [0.448]	2.864*** [0.649]	1.149 [0.277]
School-level percent poverty	0.959*** [0.007]	1.017** [0.006]	0.962** [0.012]	0.974*** [0.007]	0.997 [0.006]	0.990 [0.013]
School-level percent ELL	1.006 [0.007]	1.008 [0.007]	1.014 [0.009]	0.997 [0.008]	1.009 [0.008]	1.011 [0.011]
Constant	2.461*** [2.576]	0.158* [0.118]	1.579 [1.665]	5.676*** [5.6932]	0.755 [0.571]	0.885 [1.216]
<i>N</i>	511	576	430	458	534	386
<i>Pseudo R</i> <sup>2</sup>	0.132	0.149	0.125	0.0922	0.156	0.0915

Reported in odds ratios. Standard errors in brackets. \*  $p < 0.05$ ; \*\*  $p < 0.01$ ; \*\*\*  $p < 0.001$   
 Model includes site-level fixed effects (not shown).

**Exhibit B-2**  
**City Year schools' likelihood of improved achievement in ELA and math compared with non-City Year schools, from 2010-11 to 2011-12, by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
City Year school	1.680 [0.684]	1.044 [0.575]	5.544 [5.124]	1.128 [0.479]	2.322 [1.331]	2.241 [1.354]
School-level percent poverty	0.994 [0.020]	0.993 [0.041]	1.000 [0.053]	1.004 [0.021]	0.919 [0.044]	0.976 [0.059]
School-level percent ELL	1.002 [0.011]	1.006 [0.026]	1.047* [0.024]	1.005 [0.013]	1.019 [0.029]	0.978 [0.024]
Constant	0.760 [1.589]	3.643 [14.517]	3.046 [14.129]	1.822 [3.935]	4.431 [20.281]	24.055 [126.148]
<i>N</i>	123	107	71	123	107	70
<i>Pseudo R</i> <sup>2</sup>	0.314	0.263	0.452	0.392	0.393	0.456

Reported in odds ratios. Standard errors in brackets. \*  $p < 0.05$ ; \*\*  $p < 0.01$ ; \*\*\*  $p < 0.001$   
 Model includes site-level fixed effects (not shown).

**Exhibit B-3**  
**City Year schools' likelihood of improved achievement in ELA and math compared with non-City Year schools, from 2011-12 to 2012-13, by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
City Year school	<b>3.535**</b> [1.521]	<b>2.164</b> [1.040]	<b>3.000*</b> [1.443]	<b>1.814*</b> [0.679]	<b>8.834***</b> [4.578]	<b>4.040**</b> [2.571]
School-level percent poverty	0.920** [0.027]	1.034 [0.038]	0.890* [0.048]	0.940* [0.026]	1.001 [0.038]	0.972 [0.058]
School-level percent ELL	0.990 [0.011]	1.020 [0.027]	1.071* [0.029]	1.006 [0.012]	0.958 [0.033]	1.030 [0.028]
Constant	3.28** [9.039]	0.022 [0.069]	6.243 [7.973]	4.370* [12.723]	0.222 [0.724]	3.24 [9.187]
<i>N</i>	205	134	121	194	127	104
<i>Pseudo R</i> <sup>2</sup>	0.314	0.263	0.452	0.392	0.393	0.456

Reported in odds ratios. Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

**Exhibit B-4**  
**City Year schools' likelihood of improved achievement in ELA and math compared with non-City Year schools, from 2012-13 to 2013-14, by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
City Year school	<b>1.187</b> [0.556]	<b>1.926</b> [0.948]	<b>2.035</b> [1.202]	<b>0.575</b> [0.284]	<b>1.938</b> [0.928]	<b>0.927</b> [0.481]
School-level percent poverty	0.975 [0.027]	0.975 [0.029]	0.964 [0.035]	1.021 [0.034]	0.996 [0.029]	0.948 [0.050]
School-level percent ELL	1.030 [0.018]	1.019 [0.021]	0.973 [0.025]	1.012 [0.018]	1.017 [0.027]	1.031 [0.029]
Constant	3.928 [10.769]	7.099 [20.514]	9.805 [32.529]	0.384 [1.255]	0.995 [2.762]	37.670 [169.288]
<i>N</i>	128	96	89	106	93	98
<i>Pseudo R</i> <sup>2</sup>	0.137	0.0797	0.162	0.106	0.0698	0.105

Reported in odds ratios. Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

**Exhibit B-5**  
**City Year schools' likelihood of improved achievement in ELA and math compared with non-City Year schools and with City Year schools with a corps member to student ratio of fewer than 3:100, by year**

	ELA			Math		
	2010 to 2011-12	2011-12 to 2012-13	2012-13 to 2013-14	2010 to 2011-12	2011-12 to 2012-13	2012-13 to 2013-14
City Year school with more than 3 corps members for every 100 students	1.242 [0.448]	1.704* [0.118]	1.357 [0.419]	1.533 [0.603]	3.590*** [1.104]	1.070 [0.338]
School-level percent poverty	0.959*** [0.007]	1.016** [0.006]	0.972* [0.012]	0.973*** [0.007]	0.994 [0.006]	0.998 [0.013]
School-level percent ELL	1.006 [0.007]	1.010 [0.007]	1.008 [0.009]	0.997 [0.008]	1.007 [0.008]	1.007 [0.010]
Constant	2.109*** [2.219]	0.180* [0.133]	4.554 [5.973]	6.884*** [6.537]	0.969 [0.736]	0.433 [0.603]
<i>N</i>	511	563	423	458	527	385
<i>Pseudo R</i> <sup>2</sup>	0.124	0.147	0.0986	0.0868	0.149	0.0887

Reported in odds ratios. Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

**Exhibit B-6**  
**City Year schools' likelihood of improved achievement in ELA and math from 2010-11 to 2011-12 compared with non-City Year schools and with City Year schools with a corps member to student ratio of fewer than 3:100, by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
City Year school with more than 3 corps members for every 100 students	1.898 [0.859]	0.986 [0.946]	5.544 [5.124]	2.202 [1.074]	1.026 [1.007]	4.188 [3.904]
School-level percent poverty	0.996 [0.020]	0.997 [0.041]	1.000 [0.053]	1.001 [0.021]	0.934 [0.043]	0.978 [0.059]
School-level percent ELL	1.003 [0.011]	1.005 [0.026]	1.047* [0.024]	1.006 [0.013]	1.012 [0.028]	0.975 [0.024]
Constant	0.612 [1.273]	2.520 [9.970]	3.046 [14.129]	2.204 [4.783]	1,269.046 [5,597.987]	19.117 [100.652]
<i>N</i>	197	100	74	178	97	98
<i>Pseudo R</i> <sup>2</sup>	0.113	0.177	0.106	0.125	0.185	0.0315

Reported in odds ratios. Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

**Exhibit B-7**  
**City Year schools' likelihood of improved achievement in ELA and math from 2011-12 to 2012-13 compared with non-City Year schools and with City Year schools with a corps member to student ratio of fewer than 3:100, by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
<b>City Year school with more than 3 corps members for every 100 students</b>	<b>3.839</b> [1.890]	<b>6.744</b> [6.532]	<b>5.800</b> [3.648]	<b>1.628</b> [0.687]	<b>12.54**</b> [11.59]	<b>13.431</b> [14.641]
School-level percent poverty	0.919** [0.027]	1.033 [0.037]	0.886* [0.051]	0.940* [0.026]	1.022 [0.037]	0.977 [0.063]
School-level percent ELL	0.986 [0.012]	1.039 [0.029]	1.079** [0.030]	1.000 [0.012]	0.975 [0.031]	1.027 [0.027]
Constant	3,405.023** [10,698.54]	0.020 [0.061]	44,368.116* [227,003.1]	433.741* [1,287.202]	0.053 [0.169]	12.324 [68.741]
<i>N</i>	201	118	127	190	127	106
<i>Pseudo R</i> <sup>2</sup>	0.230	0.155	0.169	0.134	0.219	0.125

Reported in odds ratios. Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

**Exhibit B-8**  
**City Year schools' likelihood of improved achievement in ELA and math from 2012-13 to 2013-14 compared with non-City Year schools and with City Year schools with a corps member to student ratio of fewer than 3:100, by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
<b>City Year school with more than 3 corps members for every 100 students</b>	<b>0.840</b> [0.402]	<b>1.007</b> [0.838]	<b>1.570</b> [1.093]	<b>0.461</b> [0.237]	<b>12.5162</b> [12.833]	<b>0.495</b> [0.328]
School-level percent poverty	0.979 [0.027]	0.980 [0.029]	0.978 [0.037]	1.020 [0.033]	1.001 [0.029]	0.957 [0.049]
School-level percent ELL	1.032 [0.018]	1.019 [0.021]	0.951 [0.029]	1.007 [0.019]	1.024 [0.028]	1.023 [0.029]
Constant	2.799 [7.480]	5.916 [17.027]	4.391 [14.924]	0.540 [1.722]	0.243 [0.702]	18.024 [79.569]
<i>N</i>	124	96	80	102	93	95
<i>Pseudo R</i> <sup>2</sup>	0.121	0.0665	0.156	0.109	0.0658	0.0991

Reported in odds ratios. Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

**Exhibit B-9**  
**City Year schools' likelihood of improved achievement in ELA and math compared with non-City Year schools and with City Year schools with more than the median percent of students on ELA and math focus lists\*, by year**

	ELA			Math		
	2010 to 2011-12	2011-12 to 2012-13	2012-13 to 2013-14	2010 to 2011-12	2011-12 to 2012-13	2012-13 to 2013-14
<b>More than the median percent of a school's enrollment is on a focus list<sup>1</sup></b>	<b>1.328</b> [0.385]	<b>2.109**</b> [0.589]	<b>1.681*</b> [0.191]	<b>2.520**</b> [0.893]	<b>2.256**</b> [0.690]	<b>1.126</b> [0.365]
School-level percent poverty	0.959*** [0.007]	1.017** [0.006]	0.967** [0.012]	0.973*** [0.007]	0.995 [0.006]	0.994 [0.013]
School-level percent ELL	1.006 [0.007]	1.007 [0.008]	1.009 [0.009]	1.000 [0.008]	1.007 [0.008]	1.008 [0.011]
Constant	2.290*** [2.553]	0.166* [0.124]	6.940 [9.025]	5.191*** [5.167]	1.021 [0.776]	0.616 [0.845]
<i>N</i>	511	573	436	446	497	375
<i>Pseudo R</i> <sup>2</sup>	0.125	0.147	0.111	0.0997	0.121	0.0937

Reported in odds ratios. Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

<sup>1</sup>The median ELA focus list enrollment is 10 percent of the school's total enrollment. In math, the median focus list enrollment is 8 percent of schools' total enrollment.

**Exhibit B-10**  
**City Year schools' likelihood of improved achievement in ELA and math from 2010-11 to 2011-12, compared with non-City Year schools and with City Year schools with more than the median percent of students on ELA and math focus lists\*, by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
<b>More than the median percent of a school's enrollment is on a focus list<sup>1</sup></b>	<b>1.538</b> [0.692]	<b>0.914</b> [0.533]	<b>4.822</b> [7.173]	<b>2.031</b> [1.053]	<b>4.090**</b> [1.942]	
School-level percent poverty	0.997 [0.020]	0.994 [0.041]	1.007 [0.054]	1.009 [0.022]	0.901* [0.047]	0.988 [0.059]
School-level percent ELL	1.002 [0.011]	1.006 [0.026]	1.047* [0.024]	1.008 [0.013]	1.043 [0.031]	0.980 [0.024]
Constant	0.567 [1.180]	3.548 [14.134]	1.611 [7.467]	1.018 [2.246]	0.303 [1.26]	8.538 [44.681]
<i>N</i>	197	100	74	172	92	92
<i>Pseudo R</i> <sup>2</sup>	0.116	0.174	0.117	0.143	0.247	0.0324

Reported in odds ratios. Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

<sup>1</sup>The median ELA focus list enrollment is 10 percent of the school's total enrollment. In math, the median focus list enrollment is 8 percent of schools' total enrollment.

### Exhibit B-11

#### City Year schools' likelihood of improved achievement in ELA and math from 2011-12 to 2012-13, compared with non-City Year schools and with City Year schools with more than the median percent of students on ELA and math focus lists, by grade level

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
<b>More than the median percent of a school's enrollment is on a focus list<sup>1</sup></b>	<b>3.296*</b> [1.590]	<b>1.552</b> [0.803]	<b>4.117*</b> [1.330]	<b>0.814</b> [0.442]	<b>7.989***</b> [4.910]	<b>1.218</b> [0.815]
School-level percent poverty	0.923** [0.027]	1.038 [0.037]	0.896* [0.047]	0.937* [0.027]	0.996 [0.038]	0.974 [0.054]
School-level percent ELL	0.991 [0.011]	1.015 [0.026]	1.068* [0.028]	1.002 [0.012]	0.969 [0.031]	1.022 [0.026]
Constant	2.324 [6.660]	0.018 [0.055]	1.315 [7.654]	700.421* [2,166.671]	0.350 [1.137]	15.064 [74.335]
<i>N</i>	205	120	134	175	120	107
<i>Pseudo R</i> <sup>2</sup>	0.241	0.152	0.215	0.112	0.209	0.126

Reported in odds ratios. Standard errors in brackets. \*  $p < 0.05$ ; \*\*  $p < 0.01$ ; \*\*\*  $p < 0.001$   
Model includes site-level fixed effects (not shown).

<sup>1</sup>The median ELA focus list enrollment is 10 percent of the school's total enrollment. In math, the median focus list enrollment is 8 percent of schools' total enrollment.

### Exhibit B-12

#### City Year schools' likelihood of improved achievement in ELA and math from 2012-13 to 2013-14, compared with non-City Year schools and with City Year schools with more than the median percent of students on ELA and math focus lists, by grade level

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
<b>More than the median percent of a school's enrollment is on a focus list<sup>1</sup></b>	<b>1.182</b> [0.634]	<b>1.912</b> [1.151]	<b>1.895</b> [1.689]	<b>0.865</b> [0.634]	<b>1.914</b> [1.178]	<b>0.841</b> [0.614]
School-level percent poverty	0.977 [0.026]	0.977 [0.029]	0.969 [0.035]	1.020 [0.035]	1.005 [0.029]	0.959 [0.050]
School-level percent ELL	1.030 [0.018]	1.019 [0.021]	0.970 [0.024]	1.011 [0.019]	1.012 [0.028]	1.024 [0.029]
Constant	3.274 [8.689]	5.569 [16.088]	8.627 [28.553]	0.403 [1.342]	0.449 [1.251]	14.597 [66.495]
<i>N</i>	128	96	90	96	83	97
<i>Pseudo R</i> <sup>2</sup>	0.136	0.0750	0.158	0.116	0.0657	0.0999

Reported in odds ratios. Standard errors in brackets. \*  $p < 0.05$ ; \*\*  $p < 0.01$ ; \*\*\*  $p < 0.001$   
Model includes site-level fixed effects (not shown).

<sup>1</sup>The median ELA focus list enrollment is 10 percent of the school's total enrollment. In math, the median focus list enrollment is 8 percent of schools' total enrollment.

### Exhibit B-13

#### City Year schools' likelihood of improved achievement in ELA and math compared with non-City Year schools and with City Year schools that began their partnership after 2011-12, by year

	ELA			Math		
	2010 to 2011-12	2011-12 to 2012-13	2012-13 to 2013-14	2010 to 2011-12	2011-12 to 2012-13	2012-13 to 2013-14
School began City Year partnership after 2011-12	1.076 [0.617]	1.104 [0.445]	1.109 [0.482]	1.616 [0.935]	3.118* [1.401]	1.428 [0.658]
School-level percent poverty	0.945* [0.022]	1.029* [0.013]	0.994 [0.025]	0.942 [0.029]	0.997 [0.010]	0.972 [0.025]
School-level percent ELL	1.042 [0.027]	0.998 [0.017]	1.011 [0.016]	1.000 [0.025]	1.022 [0.025]	1.005 [0.021]
Constant	276.021* [684.975]	0.195 [0.324]	4.844 [12.745]	453.219 [1,449.847]	1.658 [2.507]	30.896 [82.777]
<i>N</i>	97	168	143	97	164	128
<i>Pseudo R</i> <sup>2</sup>	0.171	0.185	0.0866	0.167	0.263	0.0775

Reported in odds ratios. Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

### Exhibit B-14

#### City Year schools' likelihood of improved achievement in ELA and math, by length of City Year partnership, by year

	ELA		Math	
	2011-12 to 2012-13	2012-13 to 2013-14	2011-12 to 2012-13	2012-13 to 2013-14
<b>Length of school's City Year partnership:</b>				
<b>1 year</b>	1.751 [0.710]	2.841** [0.830]	2.232 [0.922]	4.583*** [1.777]
<b>2 years</b>	4.206** [2.182]	1.540 [0.595]	1.408 [0.637]	5.515*** [2.477]
<b>3 or more years</b>	0.965 [0.370]	1.938* [0.560]	1.221 [0.480]	1.516 [0.441]
School-level percent poverty	0.958*** [0.007]	1.017** [0.006]	0.974*** [0.007]	0.996 [0.006]
School-level percent ELL	1.004 [0.007]	1.009 [0.007]	0.997 [0.008]	1.010 [0.008]
Constant	1.751 [0.710]	2.841** [0.830]	2.232 [0.922]	4.583*** [1.777]
<i>N</i>	511	577	458	535
<i>Pseudo R</i> <sup>2</sup>	0.138	0.153	0.0920	0.169

Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

**Exhibit B-15**  
**OVERALL Implementation rank, likelihood of improvement in school-level  
 ELA achievement, all schools**

	ELA
High-implementing City Year partnered school	1.835* [0.556]
Low-implementing City Year partnered school	1.952 [0.715]
School-level percent poverty	0.961** [0.012]
School-level percent ELL	1.014 [0.009]
Constant	10.350 [13.66]
<i>N</i>	432
<i>Pseudo R<sup>2</sup></i>	0.12

Standard errors in brackets. \*  $p < 0.05$ ; \*\*  $p < 0.01$ ; \*\*\*  $p < 0.001$   
 Model includes site-level fixed effects (not shown).

**Exhibit B-16**  
**Math implementation, likelihood of improvement in  
 school-level math achievement, City Year partner schools**

	Math
High-implementing City Year partnered school	2.503* [0.024]
School-level percent poverty	0.967 [0.079]
School-level percent ELL	1.025 [0.084]
Constant	11.990 [0.149]
<i>N</i>	125
<i>Pseudo R<sup>2</sup></i>	0.05

Standard errors in brackets. \*  $p < 0.05$ ; \*\*  $p < 0.01$ ; \*\*\*  $p < 0.001$   
 Model includes site-level fixed effects (not shown).

## Fixed-effects Linear Regression Results

**Exhibit B-17**  
**City Year partnership and school-level ELA and math assessments**  
**(in standard deviations), all schools**

	ELA	Math
City Year school	<b>0.074*</b> [0.030]	<b>0.080*</b> [0.038]
School-level percent poverty	-0.000 [0.001]	-0.004 [0.002]
School-level percent ELL	0.001 [0.001]	0.002 [0.002]
Constant	-0.015 [0.103]	0.292 [0.254]
<i>N</i>	313	258
<i>R</i> <sup>2</sup>	0.231	0.246
<i>Adjusted R</i> <sup>2</sup>	0.192	0.200

Standard errors in brackets. \*  $p < 0.05$ ; \*\*  $p < 0.01$ ; \*\*\*  $p < 0.001$   
 Model includes site-level fixed effects (not shown).

**Exhibit B-18**  
**City Year partnership and school-level**  
**ELA and math assessments (in standard deviations), by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
City Year school	<b>0.107</b> [0.061]	<b>0.115*</b> [0.050]	<b>0.384</b> [0.181]	<b>0.042</b> [0.042]	<b>0.088*</b> [0.035]	<b>0.097</b> [0.062]
School-level percent poverty	-0.011** [0.004]	0.005 [0.005]	-0.021 [0.016]	-0.008** [0.003]	-0.001 [0.003]	-0.001 [0.007]
School-level percent ELL	0.005 [0.003]	-0.002 [0.003]	-0.000 [0.005]	0.002 [0.002]	-0.001 [0.002]	-0.001 [0.002]
Constant	0.929* [0.393]	-0.496 [0.448]	1.956 [1.334]	0.718** [0.269]	0.106 [0.308]	0.563 [0.560]
<i>N</i>	123	107	71	123	107	70
<i>R</i> <sup>2</sup>	0.314	0.263	0.452	0.392	0.393	0.456
<i>Adjusted R</i> <sup>2</sup>	0.232	0.160	0.270	0.319	0.308	0.385

Standard errors in brackets. \*  $p < 0.05$ ; \*\*  $p < 0.01$ ; \*\*\*  $p < 0.001$   
 Model includes site-level fixed effects (not shown).

**Exhibit B-19**  
**ELA and math focus list enrollment and school-level**  
**ELA and math assessments (in standard deviations), all schools**

	ELA	Math
<b>More than the median percent of a school's enrollment is on a focus list<sup>1</sup></b>	<b>0.067 [0.037]</b>	<b>0.158** [0.057]</b>
School-level percent poverty	-0.000 [0.001]	-0.004 [0.002]
School-level percent ELL	0.001 [0.001]	0.002 [0.002]
Constant	0.003 [0.107]	0.302 [0.260]
N	312	238
R <sup>2</sup>	0.224	0.270
Adjusted R <sup>2</sup>	0.184	0.221

Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
 Model includes site-level fixed effects (not shown).

<sup>1</sup> For schools included in our final analyses, the median ELA focus list enrollment is 10 percent of the school's total enrollment. In math, the median focus list enrollment is 8 percent of schools' total enrollment.

**Exhibit B-20**  
**ELA and math focus list enrollment and school-level**  
**ELA and math assessments (in standard deviations), by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
<b>More than the median percent of a school's enrollment is on a focus list<sup>1</sup></b>	<b>0.060 [0.049]</b>	<b>0.096* [0.041]</b>	<b>0.047 [0.076]</b>	<b>0.057 [0.102]</b>	<b>0.206** [0.063]</b>	<b>0.287 [0.302]</b>
School-level percent poverty	-0.008** [0.003]	-0.000 [0.003]	-0.000 [0.007]	-0.010** [0.004]	0.004 [0.005]	-0.011 [0.018]
School-level percent ELL	0.002 [0.002]	-0.001 [0.002]	-0.002 [0.002]	0.004 [0.003]	-0.003 [0.003]	0.000 [0.006]
Constant	0.736** [0.270]	0.079 [0.319]	0.599 [0.584]	0.877* [0.395]	-0.490 [0.484]	1.308 [1.529]
N	123	106	70	109	103	71
R <sup>2</sup>	0.395	0.390	0.437	0.317	0.303	0.299
Adjusted R <sup>2</sup>	0.322	0.303	0.364	0.224	0.202	0.0655

Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
 Model includes site-level fixed effects (not shown).

<sup>1</sup> For schools included in our final analyses, the median ELA focus list enrollment is 10 percent of the school's total enrollment. In math, the median focus list enrollment is 8 percent of schools' total enrollment.

**Exhibit B-21**  
**Number of corps members per school and school-level**  
**ELA and math assessments (in standard deviations), all schools**

	ELA	Math
<b>City Year school with more than 3 corps members for every 100 students</b>	<b>0.114*</b> [0.045]	<b>0.186**</b> [0.056]
School-level percent poverty	-0.000 [0.001]	-0.005* [0.002]
School-level percent ELL	0.002 [0.001]	0.002 [0.002]
Constant	0.035 [0.095]	0.436 [0.257]
N	300	246
R <sup>2</sup>	0.205	0.214
Adjusted R <sup>2</sup>	0.163	0.163

Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

<sup>1</sup>The median ELA focus list enrollment is 10 percent of the school's total enrollment. In math, the median focus list enrollment is 8 percent of schools' total enrollment.

**Exhibit B-22**  
**Corps member to student ratio more than 3:100 and school-level ELA and**  
**Math achievement (in standard deviations), by grade level**

	ELA			Math		
	Elementary	Middle	High	Elementary	Middle	High
<b>City Year school with more than 3 corps members for every 100 students</b>	<b>0.056</b> [0.059]	<b>0.117*</b> [0.051]	<b>0.289**</b> [0.103]	<b>0.149</b> [0.088]	<b>0.196**</b> [0.073]	<b>0.619***</b> [0.100]
School-level percent poverty	-0.008** [0.002]	-0.000 [0.003]	-0.007 [0.006]	-0.010** [0.004]	0.005 [0.005]	-0.030** [0.006]
School-level percent ELL	0.001 [0.002]	-0.001 [0.002]	-0.000 [0.002]	0.002 [0.003]	-0.003 [0.003]	0.000 [0.002]
Constant	0.662* [0.259]	0.111 [0.313]	0.913 [0.540]	0.834* [0.388]	-0.499 [0.447]	2.524** [0.528]
N	119	106	63	119	106	41
R <sup>2</sup>	0.413	0.385	0.512	0.313	0.280	0.944
Adjusted R <sup>2</sup>	0.340	0.299	0.440	0.228	0.178	0.907

Standard errors in brackets. \* p < 0.05; \*\* p < 0.01; \*\*\* p < 0.001  
Model includes site-level fixed effects (not shown).

## **APPENDIX C**

### **Coding Method for Binary Outcome Variables Used in the Logistic Regressions**

We used states' ELA and math assessment results to create two binary outcome variables, indicating whether a school's performance improved in ELA and math from the prior year (i.e., one binary variable for ELA and one for math). To ensure the greatest comparability across states, we developed a two-pronged coding method that would permit us to create binary outcome variables for both states that report school-level scaled scores and states that only publicly report school-level proficiency rates. The following discussion describes both methods.

## Grade-level Mean Scaled Scores

For the 13 City Year sites in states that release scale score data, we used the following process to calculate the binary outcome variables:

1. We generated standardized scores for each grade using grade-level scaled score data for each school, the reported statewide grade-level scaled score, and standard deviation data for each grade.
2. We created a school-level standardized score by taking a weighted average of standardized scores across grades. We weighted by the reported number of tests scored at each grade to ensure that, for instance, in a school with 20 third-graders and 80 fourth-graders, the proportion of the school enrolled in third-grade would be reflected in the aggregate school standardized score.
3. Once we calculated the aggregate school standardized score, for each CY and comparison school and for each year for which we had data, we took the difference between the school's mean standardized score and the school's mean standardized score in the prior year. We coded the outcome variable as "0" for schools for which the result of this calculation was zero, or negative. We coded the outcome variable as "1" for schools for which the result was positive.

## School-level Percent Proficient

For the nine City Year sites in states for which we had only school-level percent proficient data, we calculated the change in the percent of students who had met the state's proficiency target compared with the prior year. Specifically, this measure was simply whether a greater percent of a school's students had scored above their state's proficiency target; we did not examine students' movement within the categories that comprise above or below proficient (e.g., below basic, basic, advanced). For example, if a greater percent of a school's population scored at or above ELA proficiency over the prior year, and the gain was greater than one percent, the outcome variable for ELA was coded as "1". If, however, the percent of students scoring above proficient on the state's ELA assessment declined over the prior year or was less than one percent, we coded the value as "0".